

Regional District of East Kootenay Elk Valley Rural Subregion

ELECTORAL AREAS HOUSING NEEDS REPORT

NOVEMBER 2021



Acknowledgments

We acknowledge with respect and gratitude that the land on which this study takes place, is the traditional unceded territories of the Ktunaxa Nation.

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- Ktunaxa Nation
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1 Findings

1.1 STUDY AREA

This report's scope is centred on the Elk Valley Rural subregion, which is made up of only East Kootenay A. Consequently, all data for Elk Valley Rural refers to the sole electoral area. A map of the Regional District and the subregion are provided below.

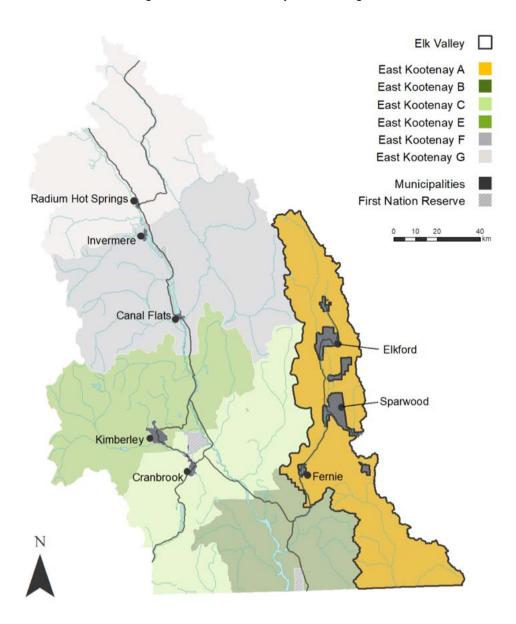


Figure 1.1a: RDEK & Elk Valley Rural Subregion

Source: BC Geowarehouse, Statistics Canada

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1.2 DATA SUMMARY

Population

The Elk Valley Rural subregion of the Regional District of East Kootenay (Electoral Area A) grew 7% between 2006 and 2016. This is partly due to growth in people 25 to 64, but primarily thanks to a rapidly expanding 65 to 84 age cohort. Youth populations (0 to 24) in Elk Valley Rural shrunk over the same time period.

Projections anticipate that the total population in 2026 may be 5% higher than in 2016 (2,025 to 2,135); however, most of the growth may occur between 2016 and 2021, and may stagnate from 2021 to 2026. Senior growth should be the major driver of growth.

Economy and Income

Elk Valley Rural has a 71.5% participation rate, which is substantially higher than most East Kootenay communities. The biggest employment sector in Elk Valley Rural is resource extraction. Sectors that have the greatest proportion of employees in rental housing include arts, entertainment and recreation; wholesale trade; and accommodation and food services.

Home owning and renting households both experienced growth in median incomes between 2005 and 2015, with renters growing by more than twice the rate of their owner counterparts (55% versus 23%). Renter income growth was high enough to move income parity among household tenures closer by about \$1,700.

Single person and lone parent households (female-led lone parent households in particular) earn significantly less than the median income and are often at the forefront of housing vulnerability for this reason.

Housing Inventory & Construction

In 2016, Statistics Canada reported that Elk Valley Rural had 833 total homes occupied by a permanent or usual resident, up 6% from 2006. Information is only available for these usual residents and not the 487 additional dwellings which could be partially attributed to recreational or commercial (e.g. short-term rental) properties.

The vast majority of dwellings are single-detached homes. Housing construction has lagged slightly over the past decade, with 21% of the total housing stock built from 2001 to 2016 (approximately 175 new homes). The greatest volume of construction occurred in the 1970s, reaching about 255 units (31% of the dwelling stock).

Market Rental Housing Availability & Cost

Primary market data for the City of Cranbrook (there is limited rental market data for RDEK's electoral areas) indicates that urban rental properties have become increasingly scarce of the last half decade, with vacancy rates well below the generally accepted healthy range of 3% to 5%.

Although the above information speaks to the urban context, it does have an impact on rural rental markets; particularly, those communities within reasonable commuting distance to Cranbrook. As the market tightens in the City, prospective renters look to other markets, including rural secondary markets. This increase in rural demand consequently puts strain on rural vacancy. Unfortunately, no data exists to reveal the extent of which urban trends impact adjacent communities.

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Market Ownership Housing Availability & Cost

Sales activity in Elk Valley Rural have been on the rise, up 72% since 2011. As activity has been on the rise, so have home prices – appreciating 44% since 2011 (in 2020 dollars). This suggests that demand for RDEK Rural, and Elk Valley Rural, housing is increasing.

Housing Need

The most recent data available on Core Housing Need (i.e. overcrowding, substandard conditions, and affordability relative to income) is from the 2016 Census and therefore predates much of the recent increase in cost and decrease in availability. It is therefore important to note that the following information may reflect a different picture of housing need than exists today.

Due to random rounding of the data, all unsuitable (overcrowded) dwellings appear to be isolated to owner households (1% of total owner households) while renters demonstrate no unsuitability. It is possible that there are renters who do deal with overcrowded living situations, but the data is unavailable to illustrate it. Property condition was more of an issue in the census data, and affected 10% of all households in the Elk Valley Rural (9% of owners and 25% of renters). In addition to occupying undersized dwelling units, or dwellings in need of major repairs, households are coping with affordability issues by reducing their spending on other items; 25% of renter households paid more than 30% of their income versus 12% of owners.

With that in mind, as of 2016, about 13% of all renter households in Elk Valley Rural and 9% of owner households were in Core Housing Need. Estimated housing hardship was most prevalent among lone parent households (26%) as they tend to have lower incomes overall and have increased expenses related to children, which compounds the problem of housing costs. Single person households demonstrated elevated rates of Core Housing Need (17%) followed by Indigenous households (15%).

Extreme Core Housing Need (which is the same except counts only those spending more than 50% of income) affects 13% of renters and 4% of owners and is likely most acute among similar household types as Core Housing Need.

Affordability Gaps

When examining the affordable housing budget of various renter household types and incomes against the median rent charged for various unit sizes, a familiar pattern emerges. Female-led single parent households, single person households, and very-low-income (earn less than 50% of median income) had greater difficulty affording the median rental without extending themselves financially.

When examining the proportion of renters that could afford a mortgage, otherwise referred to as potential first-time buyers, a rough observation of 2015 indicates that about 64% of households could afford the mortgage costs of the median home. By 2020, estimates suggest that this share decreased to about 36%. In other words, 64% of renter households could not reasonably afford half of the dwellings sold in Elk Valley Rural in 2020.

1.3 ENGAGEMENT SUMMARY

The following key themes emerged throughout the engagement process. Quotes and themes in this section are from respondents in the Elk Valley Rural Subregion. For a full breakdown of engagement these see the Regional Engagement Appendix of this report.

Lack of Affordable Rental and Ownership Options and Stock

"We have put up friends and family at no cost, in our spare room for over a year because they couldn't find or afford a place."

"Elkford is in constant need of housing period and affordable housing. We do not have developers interested in coming out to this area to build multifamily dwellings and units."

"It was impossible to find rentals, so we had to buy. I have several new employees moving to the valley who are struggling to find suitable housing."

"I had to move away from the town I was living in because landlords kept selling their homes and the short-term rentals drove the price of rent up. Living half an hour away from work is much cheaper for rent but the cost of gas and transportation make the cost slightly less than before I moved. I've been kicked out of my home for the owner to sell at least 5-8 different times in the last 4 years at least."

Increasing Costs of Maintenance, Utilities, and Materials

"The cost to own, maintain, build etc. a home in Fernie is not sustainable to have an affordable rental property."

"Cost of repairs, shingles, paint, water heater, appliances. Impossible for young people to get into housing market unless you work for Teck."

"My daughter and her partner (both born and raised in Fernie) would like to move back to Fernie in 3-5 years, but likely won't be able to afford to buy a home and it's very difficult and expensive to rent. They both work. They would likely have to live in Hosmer, Sparwood, Elkford, or Jaffray."

Proliferation of Short-Term Rentals and Lack Housing for Tourism and Hospitality Sector Employees

"More vacation short term rentals = not enough long- term rentals. Fernie will have a hard time keeping workers for lower wage jobs."

"Lack of affordable housing to sustain various industries in our region."

"The majority of houses and apartments that used to be for rent to seasonal workers and people moving into the community are now short-term rentals under the Airbnb organization. Many businesses in town cannot find staff because the people who would become staff cannot find housing in this town. Moreover, the pandemic has made many more people work from home. Therefore, nearby city slickers have bought up real estate and driven real estate prices through the roof so that they can work from home in this beautiful community. This has left young folks fresh out of school and seasonal workers unable to find housing to unavailability or being "priced out" and unable to afford it."

Lack of Seniors' and Low-Income Housing Options

"Many issues the housing situation for those on minimum wage and part time work and fixed incomes makes it very very hard for them to put a roof over their head let alone food too. We need more LOW-INCOME housing not Affordable."

"The planners need to understand there is a difference between affordable housing and lowincome housing. Affordable housing is way above the reach of those on fixed incomes."

"There are not enough rental properties in Fernie for the amount of people wanting to live here.

Affordable housing is a major issue for the vulnerable population of Fernie. Affordable independent living for seniors who do not own their own home is very sparse and there are simply not enough units for the demand."

"Seniors and low-income people need more options. Some of the available options are getting very run down"

Housing Survey Results

In total, the survey received 57 responses from individual community members throughout the Elk Valley Rural Subregion. The following graphs breakdown responses by key topics collected as part of the survey.

- More than half of respondents (51%) were over the age of 60.
- Twenty-three percent (23%) of respondents belonged to a household that earned less than \$40,000 before-tax.
- The majority of respondents (75%) were couples with or without children.
- The majority of respondents (72%) lived in a single-family home.
- The median reported housing cost is approximately \$1,250 per month.
- While 84% of respondents reported their current housing met their needs, that number was driven primarily by owner respondents. Of the ten renter respondents from the Elk Valley Rural, seven or 70% reported that their current housing did not meet their needs.

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2 Demography

2.1 POPULATION

Historical Population

Canada's residents are aging. Baby Boomers (those born between 1946 to 1964) are entering their retirement years in large quantities, unmatched by growth in young people due to declining birth rates. Especially in rural communities. This is no different for East Kootenay Rural or its Elk Valley Rural Subregion, as shown in Figure 2.1a.

Readers may notice that the figure's numbers differ from than those posted on the Statistics Canada website; adjustments have been made to Statistics Canada data to reflect population estimates produced by the British Columbia government.

Figure 2.1a: Total Population & Age Cohorts '16 and Percent Change '06-'16

		0 to 14	15 to 24	25 to 44	45 to 64	65 to 84	85+	Total
5 4	Population	9,375	6,475	16,435	19,195	9,965	1,340	62,785
East Kootenay	Proportion	15%	10%	26%	31%	16%	2%	100%
Rootonay	%Δ '06-'16	3%	-7%	18%	8%	35%	47%	12%
East	Population	2,035	1,535	3,565	6,020	3,070	185	16,410
Kootenay	Proportion	12%	9%	22%	37%	19%	1%	100%
Rural	%Δ '06-'16	-15%	-15%	-3%	3%	50%	48%	3%
					-			
=" > / "	Population	310	180	600	650	275	10	2,025
Elk Valley Rural	Proportion	15%	9%	30%	32%	14%	0%	100%
i tarar	%Δ '06-'16	-9%	-14%	7%	4%	96%	0%	7%

Source: derived from BC Statistics and Statistics Canada

Figure 2.1a highlights the total population of each community in 2016 by age cohort, the proportion of each age cohort compared to the total population, and the percent change in population from 2006 to 2016.

From 2006 to 2016, Elk Valley Rural's population grew about 7%, due partly to growth in people 25 to 64 years old but mostly thanks to a rapidly expanding 65 to 84 age cohort (140 to 275 residents, or 96%). Total youth and young adult populations (0 to 24 years old) shrank over the decade.

Indigenous Population

In 2016, about 130 people identified as Indigenous in Elk Valley Rural, or about 7% of the total population.

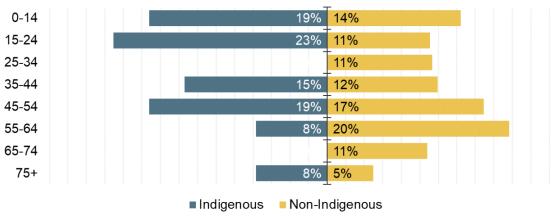
Off-reserve Indigenous peoples are often younger on average than the total population; there are higher proportions of children or young adults. Figure 2.1b illustrates the share of Indigenous people relative to the total population across age cohorts. Figure 2.1c shows how the distribution of age for Indigenous people compares to that of non Indigenous people.

16% 30 13% 10 12% 25 10% 20 25 9% 9% 130 8% 8% 7% 10 4% 3% 0 0 0% 0% 0% Total 0-14 15-24 35-44 45-54 55-64 65-74 75+ 25-34

Figure 2.1b: Elk Valley Rural, Total Indigenous Population & Share of Total Population, 2016

Source: Statistics Canada

Figure 2.1c: Elk Valley Rural, Indigenous & Non-Indigenous Population Distribution, 2016



Source: Statistics Canada

Historical Migration (Regional District)

Statistics Canada reports on historical components of demographic growth, which refers to the in- and out-migration of people, whether within Canada's or British Columbia's borders, or between countries. Figure 2.1d summarizes these components. The vertical bars represent the cumulative impact of these in- and out-flows, while the dotted line indicates the net change in population during a given year. Readers can find definitions of each term below in the Glossary section.

1,000 800 600 400 200 0 -200 -400 -600 10130. Net Interprovincial Migration Net Intraprovincial Migration Net International Migration ---Net Migration

Figure 2.1d: Net Migration of People, RDEK

Source: Statistics Canada

Over the last two decades, the Regional District mostly experienced positive migration annually. Overall, East Kootenay has had net positive migration, attracting close to 4,000 net residents over the two decades (or about 3,000 between 2006 and 2016). This would suggest steady population growth across the region, supported by BC population estimates and Census data. Rural area population growth would suggest that some migration has moved to areas outside municipal boundaries.

Over the last two decades, the RDEK reported that there were almost 1,700 more births than deaths. Recent trends indicate that net natural change is trending to negatives (shown in Figure 2.1e), which will undoubtedly have implications for future population age distributions among participating communities.

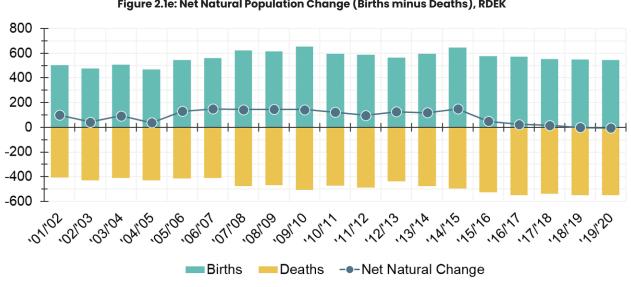


Figure 2.1e: Net Natural Population Change (Births minus Deaths), RDEK

Source: Statistics Canada

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Persons with Disabilities (British Columbia)

Statistics Canada released its 2017 Canadian Survey on Disability in 2019. This report, and its dataset, offers national and provincial insights into the prevalence of disability across Canada, including the type and severity of a disability, as well as the economic circumstances for persons with one or more disabilities. Unfortunately, data representing more granular geographies like the Elk Valley Rural are not available, meaning discussions must remain centred around provincial data.

The 2017 survey classifies a disability as falling within one of eleven categories: pain, flexibility, mobility, mental health, seeing, hearing, dexterity, learning, memory, developmental, or unknown. Most Canadians with a disability had more than one type. Of the 6.2 million Canadians with disabilities aged 15 years and over:

- 29% had one type;
- · 38% had two or three; and
- 33% had four or more.

In 2017, 926,100 British Columbians aged 15 years old or older reported having at least one disability, or about 25% of all residents in that age cohort. If the same proportion applied to Elk Valley Rural, that would mean about 500 residents could be living with a disability.

Total 15+ yrs 15 to 24 yrs 25 to 44 yrs 45 to 64 yrs 65 to 74 yrs 75+ yrs

Persons with disabilities (%)

Persons without disabilities (%)

Figure 2.1f: % of Population w/ 1+ Disability by Age Cohort, British Columbia, 2017

Source: Canadian Survey on Disability 2017

As residents age, the prevalence of disability increases. Statistics Canada reported that 42% of persons aged 65 or older had a disability. The rate of disability rises almost 10 percentage points for those 75 or older. This increased prevalence among older cohorts is particularly important to consider as said cohorts have historically and will continue to represent greater proportions of the overall population.

Overall, pain, flexibility, and mobility are the most prevalent types of disabilities (64%, 42%, and 41% of people experience either type, respectively). All three or most prevalent in older age cohorts.

Mental health is next most prevalent (33%), with significantly higher prevalence among young adults. About 62% of people 15 to 24 years of age reported having mental health difficulties. The prevalence decreases across older cohorts.

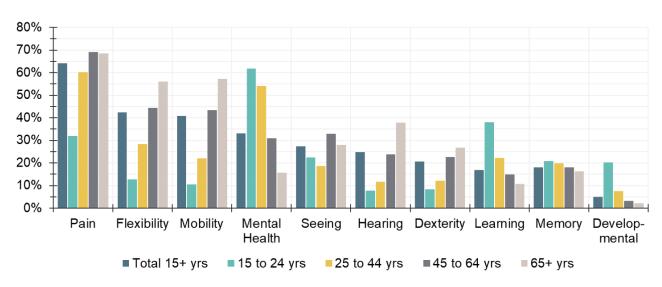


Figure 2.1g: % of Disabled Persons w/ Specific Disability Type by Age, British Columbia, 2017

Source: Canadian Survey on Disability 2017

Anticipated Population

Population projections used what is known as the "Shift Share" method to anticipate population growth within each 5-year age cohort. The model considers the historical population change of each community (measured as a proportion of the Regional District's population), and adjusts these changes using BC Statistics' projections for the RDEK.

Figure 2.1h indicates what change each cohort group could expect to experience from 2021 to 2026. Results are limited to 2026 to reflect both the requirements set by BC Housing Needs legislation and the fact that projection results become increasingly inaccurate over longer periods.

Projections suggest that Elk Valley Rural's population may contract over the near future, declining 1% over the described half decade. However, the total population of 2026 is expected to be higher than 2016's total by about 5% (2,025 to 2,135).

Future signs of growth are mostly isolated a continued expansion of the senior/retired populations. Older adult trends are likely to sway to decline as the population transitions to older age categories.

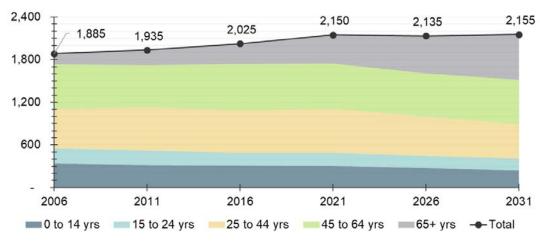
Figure 2.1h: Total Population & Age Cohorts '26 and Percent Change '21-'26

		0 to 14	15 to 24	25 to 44	45 to 64	65 to 84	85+	Total
F	Population	9,495	7,340	17,890	17,935	15,215	1,740	69,615
East Kootenay	Proportion	14%	11%	26%	26%	22%	2%	100%
Rooterlay	%Δ '21-'26	-4%	7%	0%	-6%	20%	19%	3%
East	Population	1,695	1,595	3,180	5,400	5,080	250	17,200
Kootenay	Proportion	10%	9%	18%	31%	30%	1%	100%
Rural	%Δ '21-'26	-12%	3%	-9%	-7%	25%	22%	1%
					Personal			
EU-N/-U	Population	275	175	550	605	525	5	2,135
Elk Valley Rural	Proportion	13%	8%	26%	28%	25%	0%	100%
, carai	%Δ '21-'26	-10%	-3%	-12%	-5%	33%	-50%	-1%

Source: derived from Statistics Canada

Figure 2.1i illustrates the historical and anticipated numerical changes to the Elk Valley Rural population from 2006 to 2031. As discussed, projections anticipate rapid expansions of senior cohorts while others will begin to gradually decline.

Figure 2.1i: Elk Valley Rural, Historical & Anticipated Total Population & Age Cohort Change



Source: derived from Statistics Canada

An important note that like any projection method, the Shift Share is imperfect. Using RDEK level projections as a means for calculating local, rural outcomes does result in outputs that are influenced by trends occurring within RDEK municipalities. However, in cases where overall urban trends are not extreme (like in East Kootenay), including them offers a buffer to rural areas that may project spiralling decline if projected without consideration of external influence.

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Median Age

In 2016, Elk Valley Rural's median age was 45.6 years old, up from 40.1 in 2006. It is substantially younger (overall) than other East Kootenay Rural communities, whose average was 50.8 years old in 2016.

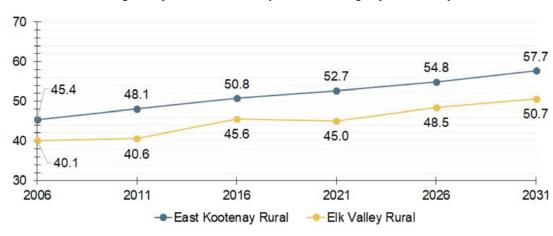


Figure 2.1j: Historical & Anticipated Median Age by Community

Source: derived from Statistics Canada

Due to rapidly expanding senior populations, both the overall rural area and Elk Valley Rural should expect an increase in median age over the projection period, possibly to 57.7 and 50.7 years old, respectively.

2.2 HOUSEHOLD CHARACTERISTICS

Statistics Canada defines a household as a person or group of persons who occupy the same dwelling and do not have a usual place of residence elsewhere in Canada or abroad. One household could be a couple with children, lone parents, a single person, or roommates. A household is the highest-level descriptor of many unique living situations.

This report often categorizes households by their "primary household maintainer" age cohorts. A household maintainer refers to whether or not a person residing in the household is responsible for paying all or the majority of the rent, the mortgage, the taxes, the electricity, or other services and utilities. In the case of a household where two or more people are listed as household maintainers, the first person listed is chosen as the primary household maintainer.

Historical Households

Total households, and the age distribution of household maintainers, is mostly a function of changes occurring in the population. Many factors come in to play for the makeup of households, like moving across community boundaries, changes in preferences, or new financial circumstances. Like the earlier section, an aging population is at the core of most trends.

Figure 2.2a shows the totals and distributions of these cohorts in each community and includes their decade percent change. Results come from Statistics Canada Census data. Unlike population sections, household data is not adjusted for undercounting.

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Figure 2.2a: Total Households & Maintainer Cohorts '16 and Percent Change '06-'16

		15 to 24	25 to 34	35 to 44	45 to 54	55 to 64	65 to 74	75+	Total
	Population	730	3,345	4,030	4,690	5,855	4,290	2,925	25,865
East Kootenay	Proportion	3%	13%	16%	18%	23%	17%	11%	100%
Rooteriay	%Δ '06-'16	-14%	15%	-5%	-15%	29%	44%	24%	10%
East	Population	150	590	825	1,355	1,815	1,285	770	6,790
Kootenay	Proportion	2%	9%	12%	20%	27%	19%	11%	100%
Rural	%Δ '06-'16	15%	-2%	-25%	-25%	26%	40%	47%	4%
						- Anna			
=" \	Population	35	95	110	205	225	85	85	835
Elk Valley Rural	Proportion	4%	11%	13%	25%	27%	10%	10%	100%
ixuiai	%∆ '06-'16	-22%	12%	-44%	-9%	105%	-19%	467%	6%

Source: derived from Statistics Canada

In 2016, Elk Valley Rural had 6% more households than it did a decade prior (785 to 835). The pace of total household growth is marginally slower than of population (6% versus 7%).

Total household growth occurred across 3 of 7 defined cohorts, including young adults between 25 to 34 (even if their respective population totals decreased). Maintainers aged 55 to 64 grew 105% and made up the highest share of all Elk Valley Rural households. Older senior maintainers (75+) grew by the greatest percentage (467%), which represents an increase from an originally low number (15 to 85).



Household Tenure

A renter household refers to a private household where no member owns their dwelling. The dwelling is considered to be rented even if no cash rent is paid. An owner household refers to a private household where some member of the household owns the dwelling, even if it is still being paid for.

From 2006 to 2016, the Elk Valley Rural experienced an increase in the total renter households, from 85 to 90 (6% growth). At the same time, total owner households grew 7% from 695 to 745, resulting in a similar share of tenure over the course of the decade (89% owner and 11% renter). Figure 2.2b illustrates how tenure shares changed between 2006 and 2016 across household maintainer age cohorts.

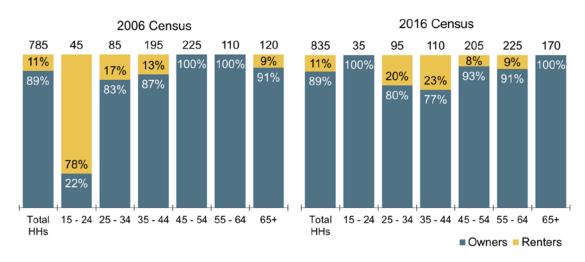


Figure 2.2b: Elk Valley Rural, Historical Proportion of Tenure by Maintainer Age Cohort

Source: Statistics Canada

Rural communities rarely offer much in relation to the rental housing stock, due mostly to the typical housing typologies found in those areas. Apartments are few and far between, limited by both local land use and private well and septic regulations (with the latter influencing the former).

Household Type

Household type refers to the type of "census-family" that occupies a dwelling (see Glossary). Figure 2.2c depicts the most appropriate types, being: (1) couples without children, (2) couples with children, (3) lone parents, or (4) non-census families (herein known as single people or roommate households) by primary maintainer age. Note that percentages may not sum to 100% since some data remains uncategorized (and thus removed).

As of the 2016 Census, 39% of Elk Valley Rural households were couples without children, 23% were couples with children, 4% were lone parent households, and 27% were either single person or roommate households.

As would be expected, the prevalence of families with children is highest among younger maintainer households (specifically, 35 to 44 year old maintainers), given there is higher likelihood of families both having children and said children still living at home. Couples without children grasped the highest share of households by the 55 to 64 year old maintainer age cohort, demonstrating the impact of families transitioning to empty-nester couples.

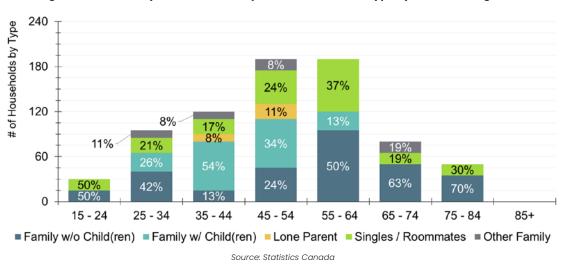


Figure 2.2c: Elk Valley Rural, Total & Proportion of Household Type by Maintainer Age, 2016

Readers will notice that another category exists in the data, being "other." This refers to census-family that had additional persons in the home (like a relative) or multiple family households.

Household Size

Overall, about 68% of households are 2 or fewer persons large. Household proportions for those with more than 2 people peak for those with a maintainer aged 35 to 44, representing the greater prevalence of families.

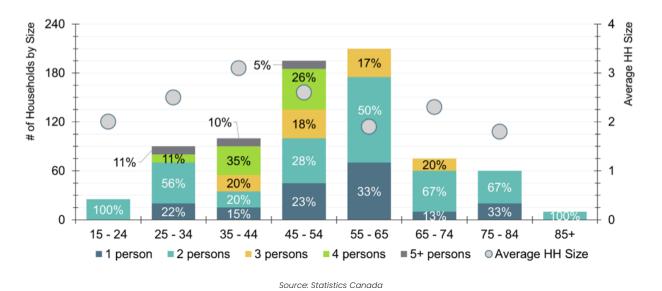


Figure 2.2d: Elk Valley Rural, Total & Proportion of Household Size by Maintainer Age, 2016

Overall, the average Elk Valley Rural household size was 2.3 persons (down from 2.4 in 2006), peaking among 35 to 44 year old maintainer households at 3.1.

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Anticipated Households

Household growth is an important fundamental component of housing demand. By definition a household requires an available dwelling to occupy. Therefore, household projections are (simplistically) synonymous with the increase in housing stock required to accommodate expected population changes (note that overall housing demand is also influenced by economic and fiscal factors, but these are omitted from the exercise for simplification).

Projecting future growth in the number of households requires two related data inputs:

- 1) population projections, and
- 2) the historical proportion of maintainers by age cohort, divided by the total people in that cohort.

Total demand is calculated by applying the proportions of (2) to the change in how many people there are at a given age determined by (1). Figure 2.2e indicates what change each maintainer age cohort group could expect to experience from 2021 to 2026.

15 to 24 25 to 34 35 to 44 45 to 54 55 to 64 65 to 74 75+ Total Population 770 2,495 4,630 4,140 5,320 5,890 4,845 28,090 East Proportion 3% 9% 16% 15% 19% 21% 17% 100% Kootenay 3% 2% 9% 35% %Δ '21-'26 -18% -2% -13% 2% 200 430 775 1,715 1,650 7,430 Population 1,065 1,595 East Kootenay 3% 10% 23% 100% Proportion 6% 14% 21% 22% Rural %Δ '21-'26 14% -16% -7% -14% 7% 56% -7% 4% Population 35 70 75 215 230 50 295 970 Elk Valley 4% 7% 8% 22% 24% 5% 30% 100% Proportion Rural %Δ '21-'26 0% -22% -25% 10% -8% -38% 97% 8%

Figure 2.2e: Total HHs & Maintainer Cohorts '26 and % Change '21-'26

Source: derived from Statistics Canada

Projections suggest that Elk Valley Rural household totals may continue to increase, growing 8% between 2021 and 2026 (or 16% since 2016). Most of the rise is attributed to 75+ year old maintainer household growth (97%). However, middle-aged adult households aged 45 to 54 may increase, the opposite of its historical trajectory.

Anticipated Household Characteristics

We can estimate additional characteristics about these anticipated households by using previous Census data to determine how other attributes, such as size and tenure, relate to specific age cohorts and apply those relationship to the expected age distributions of the anticipated household growth. This can inform us of the types of housing that may be required in the near future as a result of these growing and changing households.

It must be recognised that this approach is, at best, an educated guess. It considers historical trends that are likely to be less accurate as we peer further into the future, and relies on other estimates (projected population and households) as key inputs. Finally, it only quantifies the change in demand expected from changes in the number and age of people in the study area. Housing demand can be influenced by economic trends, monetary policy, government policy, and conditions in the housing market itself. As a result, these estimates should be understood to be the bare minimum change that might be required as a consequence of expected demographic changes while maintaining all other aspects of the status quo. Therefore, when applying these estimates to housing policy development it should be recognised that additional housing may be required to address other issues, such as existing gaps, supply shortfalls, or changes in demographic trends that deviate from past patterns.

Anticipated Household Size

One of the simplest ways to describe a household is its size, or how many people permanently live in the shared dwelling at a given time. Figure 2.2f demonstrates how demand generated by different household sizes may change from 2016 to 2026.



Figure 2.2f: Housing Demand by Household Size (% Change '16-'26)

Source: derived from Statistics Canada

By 2026, Elk Valley Rural could see a significant increase in the demand from 2 or fewer person households and losses to 3 or greater. This gradual shift to higher shares of smaller household sizes reflects the general growth in senior cohorts and the shrinking of household maintainer age cohorts that are most likely to have dependent children.

Anticipated Household Tenure

Important to local governments is the evolution of tenure characteristics; how many households own or rent the dwelling that they permanently reside in. Figure 2.2g anticipates how the demand for tenure may change from 2016 to 2026.

Figure 2.2g: Housing Demand by Tenure (% Change '16-'26)

90
-14%

2016
815

Renter

2026
945

By 2026, the pace of growth in demand for rural owner households should outpace that of renters. In 2006 and 2016, about 11% of households rented. Projections anticipate by 2026, rates of renting could be just shy of 10%.

Source: derived from Statistics Canada

Anticipated Dwelling Size (Bedrooms)

Also important to local governments is the evolution of the demand for particular sizes of dwellings; might there be a shift in preference in the square footage of a home based on the size of a household. Figure 2.2h anticipates how the demand by dwelling size (based on bedroom totals) may change from 2016 to 2026.

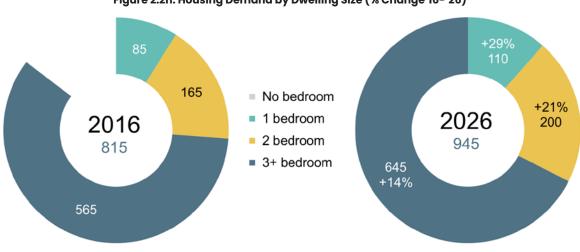


Figure 2.2h: Housing Demand by Dwelling Size (% Change'16-'26)

Source: derived from Statistics Canada

By 2026, the pace of growth in demand for 2 bedroom dwellings could reach 21% (or to 200 units), though greatest change in demand (29%) could be for 1-bedroom dwellings (based on a smaller sample size). Three-or-more bedroom dwellings should also see an increase as single-detached dwellings remain the most prevalent housing typology.

3 Economy

3.1 EMPLOYMENT

Economic development, and the resulting employment opportunities, is a key contributor to the overall demand and supply of housing within a community. Consequently, it is important to understand what trends may be occurring across the labour force.

Labour Force Statistics

The Glossary section defines participation, employment, and unemployment in regards to summarizing labour force activity.

In 2016, Statistics Canada reported a total Elk Valley Rural labour force of 1,180 people (those working or actively seeking work, and who are 15+ years old), equating to a 71.5% participation rate, substantially higher than most East Kootenay communities. In other words, many more people are contributing to the local or broader economy via employment than otherwise.

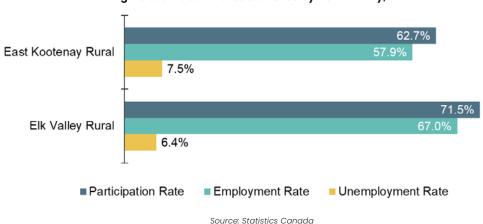


Figure 3.1a: Labour Force Statistics by Community, 2016

As of 2016, Elk Valley Rural had higher rates of participation and employment, and lower rates of unemployment, than the broader East Kootenay Rural. Population projections anticipate a swift transition to older age cohorts, which would likely bring participation rates down.

Labour Force by Sex

Elk Valley Rural's labour force grew over 4% between 2006 and 2016, demonstrating that more people were working or seeking work. At the same time, the total people not in the labour force rose 16%. The latter trend highlights the impact of retirement on the labour force, including both residents retiring locally and new residents moving to Elk Valley Rural as part of their retirement.

Figure 3.1b: Elk Valley Rural, Labour Force Statistics by Sex & Percent Change

	2016				% Chanç	ge '06-'16
	Total	Male	Female	Total	Male	Female
Total Pop (15+ yrs old)	1,650	855	790	7.5%	4.9%	9.7%
In Labour Force	1,180	675	505	4.4%	5.5%	3.1%
Employed	1,105	625	485	-0.5%	-1.6%	2.1%
Unemployed	75	50	25	200.0%	400.0%	66.7%
Not in Labour Force	470	185	285	16.0%	5.7%	23.9%
Participation Rate (%)	71.5	78.9	63.9	-2.1	+0.4	-4.1
Employment Rate (%)	67.0	73.1	61.4	-5.3	-4.8	-4.6
Unemployment Rate (%)	6.4	7.4	5.0	+4.1	+5.8	+1.9

Source: Statistics Canada

Total male residents in the labour force grew faster than females over the decade. Over the same period, the number of women not in the labour force shot up 24% (versus 6% for men). Consequently, female participation shrank 4 points to 63.9% while male participation remained about the same at 78.9%.

In 2006, unemployment was at 6.4%. Since then, it rose 4.1 points. Women historically demonstrated lower unemployment than men.

Labour Force by Tenure

Total owner residents in the labour force increased about 3% while those that rent rose 19%. Conversely, the owner non-labour force jumped 21% while the renter equivalent shrank 29%. By consequence, the owning population's participation rate fell nearly 4 points to 70.1%. Renter participation increased about 8 points to 83.3%.

Figure 3.1c: Elk Valley Rural, Labour Force Statistics by Tenure & Percent Change

	2016				% Chang	je '06-'16
	Total	Owner	Renter	Total	Owner	Renter
Total Pop (15+ yrs old)	1,650	1,505	150	7.5%	8.3%	7.1%
In Labour Force	1,180	1,055	125	4.4%	2.9%	19.0%
Employed	1,105	990	115	-0.5%	-1.5%	9.5%
Unemployed	75	60	15	200.0%	200.0%	_
Not in Labour Force	470	440	25	16.0%	20.5%	-28.6%
Participation Rate (%)	71.5	70.1	83.3	-2.1	-3.6	+8.3
Employment Rate (%)	67.0	65.8	76.7	-5.3	-6.5	+1.7
Unemployment Rate (%)	6.4	5.7	12.0	+4.1	+3.7	+12.0

Source: Statistics Canada

Labour Force by Indigenous Identity

About 6% of the eligible work force identified as Indigenous in 2016, versus 7% of the total Elk Valley Rural population (which includes youth). This highlights both the higher share of Indigenous peoples among youth age cohorts and the potential influence of these youth as they enter the workforce.

In 2016, the Indigenous population demonstrated a higher rate of participation than the non Indigenous population, indicating more proportionally active people in the workforce. Their employment and unemployment rate were also lower.

Figure 3.1d: Elk Valley Rural, Labour Force Statistics by Indigenous Identity, 2016

	Total	Indigenous	Non-Indigenous
Total Pop (15+ yrs old)	1,650	105	1,545
In Labour Force	1,180	90	1,085
Employed	1,105	85	1,020
Unemployed	75	10	65
Not in Labour Force	470	10	460
Participation Rate (%)	71.5	85.7	70.2
Employment Rate (%)	67.0	81.0	66.0
Unemployment Rate (%)	6.4	11.1	6.0

Source: Statistics Canada

It is possible that Indigenous peoples' higher rate of participation is partially due to the lower share of their population who are older than 65 years old, meaning that age-based retirement has had lesser influence on Indigenous labour statistics. The 2016 Census indicates that 8% of the Indigenous population was 65 years old or older, versus 16% of the total population.

Participation by Age & Sex

Two types of work are fundamental to capitalist societies: paid employment associated with the waged economy, and unpaid domestic labour (like child, elder, and home care). For a variety of reasons, women tend to spend more time on unpaid work than do men. According to 2015's General Social Survey (GSS) on Time Use, women in Canada spent an average of 3.9 hours per day on unpaid work as a primary activity—1.5 hours more than men (2.4 hours).

¹ Moyser, Melissa. 2018. "Time Use: Total work burden, unpaid work, and leisure." Women in Canada: A Gender-based Statistical Report. Statistics Canada Catalogue no. 89-503-X.

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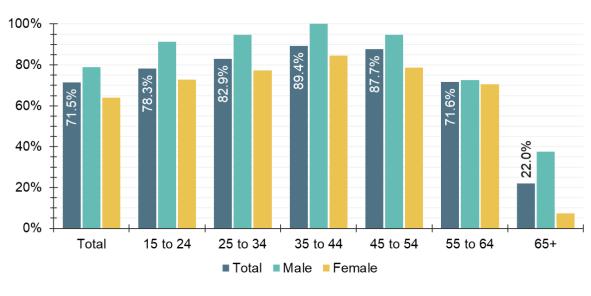


Figure 3.1e: Elk Valley Rural, Rate of Participation (%) by Age & Sex, 2016

Source: Statistics Canada

While women tend to spend more time on unpaid work than men, they are less likely to participate in the labour market and, when they do, they are more likely to be employed on a part-time basis.² Based on data from the 2016 Census, 61.0% of Canadian women participated in the labour market, compared with 69.6% of men. This difference exists also in Elk Valley Rural, but of greater magnitude. About 63.9% of women participated in the labour force, versus 78.9% of men.

Based of 2015 GSS results, employed women usually spent an average of 5.6 hours less per week on all jobs than did men (35.5 versus 41.1 hours). Women spent an average of 3.9 hours per day on paid work, while men spent an average of 5.2 hours per day on paid work.

The total work burden of women and men was equivalent in 2015 (7.8 and 7.6 hours, respectively). However, when unpaid work performed as a simultaneous activity was included, women's total work burden was an average of 1.2 hours greater per day than men's in 2010 (9.1 versus 7.9 hours).

These findings highlight increased probability of lower earnings for female workers, as they are more likely to take on the burdens of unpaid labour than male workers, which translates to reduced capacity to reasonably affordable shelter. This is particularly noticeable for female lone parents (discussed in the Income section).

² Moyser, Melissa. 2017. "Women and paid work." Women in Canada: A Gender-based Statistical Report. Statistics Canada Catalogue no. 89-503-X.

Industries of Employment

The North American Industry Classification System (NAICS) was developed by North American federal statistical agencies for the standardized collection, analysis, and publication of economic data. Figure 3.If summarizes the County's distribution of employment across NAICS industries, with a focus on an individual's sex and housing tenure type.

Figure 3.1f: Elk Valley Rural, NAICS Industry of Employment by Tenure Type & Sex, 2016

				В	y Tenure		By Sex
NAICS Code	Industry Title	Total People	% Share	Owners	Renters	Female	Male
11	Agriculture, Forestry, & Fishing	40	3.5%	100%	0%	0%	100%
21	Resource Extraction	215	18.6%	93%	7%	15%	85%
22	Utilities	0	0.0%	n.a.	n.a.	n.a.	n.a.
23	Construction	115	10.0%	91%	9%	9%	91%
31-33	Manufacturing	45	3.9%	100%	0%	30%	70%
41	Wholesale Trade	30	2.6%	83%	33%	43%	57%
44-45	Retail Trade	105	9.1%	95%	10%	65%	35%
48-49	Transportation & Warehousing	50	4.3%	90%	0%	40%	60%
51	Information & Cultural Industries	15	1.3%	100%	0%	100%	0%
52	Finance & Insurance	15	1.3%	67%	0%	100%	0%
53	Real Estate and Rental & Leasing	25	2.2%	80%	0%	100%	0%
54	Professional Services	30	2.6%	100%	0%	67%	33%
55	Management of Companies	0	0.0%	n.a.	n.a.	n.a.	n.a.
56	Administrative & Support	70	6.1%	100%	14%	36%	64%
61	Educational Services	80	6.9%	94%	13%	81%	19%
62	Health Care & Social Assistance	90	7.8%	83%	11%	88%	12%
71	Arts, Entertainment, & Recreation	25	2.2%	80%	40%	50%	50%
72	Accommodation & Food Services	85	7.4%	65%	29%	47%	53%
81	Other Services (excl. Public Admin)	90	7.8%	100%	0%	35%	65%
91	Public Administration	35	3.0%	71%	29%	71%	29%
	Total Industries	1,155		90%	10%	44%	56%

Source: Statistics Canada

The three largest Elk Valley Rural industries based on employment (2016) were:

- 1) Resource Extraction 215 (18.6%);
- 2) Construction 115 (10.0%); and
- 3) Retail Trade 105 (9.1%).

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The three industries with the greatest proportion of employees in rental housing (2016) were:

- 1) Arts, Entertainment, & Recreation 40%;
- 2) Wholesale Trade 14%; and
- 3) Accommodation & Food Services 9%.

The three industries with the greatest number of female employees (2016) were:

- 1) Health Care 88%;
- 2) Educational Services 81%; and
- 3) Retail Trade 65%.

3.2 INCOME

Overall, Elk Valley Rural's median before-tax household income grew 25% from 2005 to 2015, or from about \$71,300 to \$88,850. The increase is largely due to a substantial rise in households earning more than \$100,000. About 370 households earned above that threshold in 2015, versus 230 in 2005 (an increase from a 29% share of total households to 45%).

Please note that income data refers to one year prior to a Census. For instance, income in the 2006 and 2016 censuses would reflect incomes from the 2005 and 2015 tax years.

Household Income by Tenure

Figure 3.2a illustrates the household earnings of owner and renter households within Elk Valley Rural, using the East Kootenay Rural area as a reference. In 2015, Elk Valley Rural's median owner household earned about \$91,650 before tax, while the median renter household earned \$53,800. The former is a 23% increase from a decade prior, while the latter is a 55% rise.

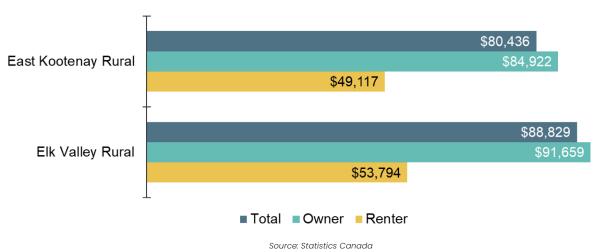


Figure 3.2a: Median Before-Tax Household Income by Community, 2015

Figure 3.2b illustrates the distribution of how many households fall within each income range based on their tenure in a given year. In 2015, 41% of renter households earned less than \$40,000, compared to 21% of owners. These shares were 59% and 28%, respectively, in 2005, suggesting that households of each tenure transitioned to higher income brackets.

Alternatively, 46% of owner households earned above \$100,000 (up from 32% in 2005), compared to 47% of renter households (up from 0% in 2005).

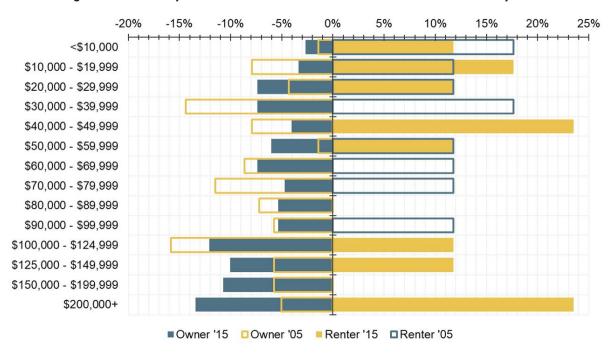


Figure 3.2b: Elk Valley Rural, Median Before-Tax Household Income Distribution by Tenure

Source: Statistics Canada

Household Income by Indigenous Identity

Indigenous households generally earn more than a non-Indigenous household (about \$140,250 versus \$83,850, respectively).

Median Indigenous household income represents the centre point of all Indigenous households earning an income across the Elk Valley Rural. However, income does not solely refer to employment income, but also other sources like the Canadian Pension Plan. Consequently, when a community's household income is lower, it often reflects a higher prevalence of either new workers or seniors who are increasingly likely to earn minimum wage and pensions, respectively, which are often much lower than the peak earnings obtained in the years leading up to retirement.

Given that there is a smaller share of Indigenous people above 65 years old relative to the total population's share, it is possible that Indigenous households could be the same or less than non-Indigenous earners if their age distributions were similar enough to adequately compare between the two.

East Kootenay Rural Elk Valley Rural

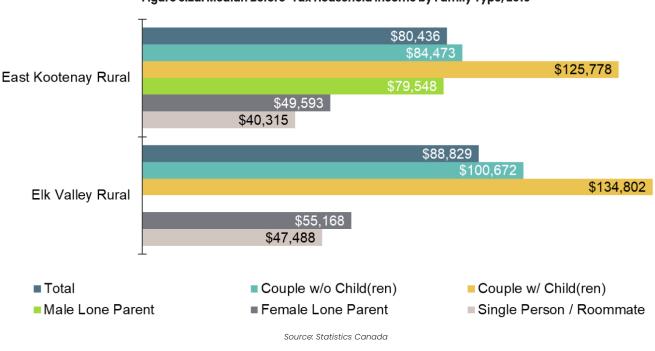
Total Indigenous Non-Indigenous

Figure 3.2c: Median Household Income by Indigenous Identity and Community

Source: Statistics Canada

Household Income by Family Type

Statistics Canada provides income statistics for different family structures, categorizing them by their "census family" types (see Glossary). Briefly, the family types are as follows: couples without children, couples with children, lone parents, and non-census families (referred to here as single persons or roommate households).



*Male Lone Parent data unavailable for Elk Valley Rural

Figure 3.2d: Median Before-Tax Household Income by Family Type, 2016

Statistics Canada data from 2015 reports that the median Elk Valley Rural couple family with children earned the greatest income (about \$134,800), followed by families without children (\$100,650), lone parent households (\$59,800), and single / roommate households (\$47,500). The median means that half of household in each category earn more than the median amount and half earn below.

Families with children often earn more than their counterparts because they are more likely to include dual income earners at times in their lives where they are earning reasonably high incomes based on experience in their fields. The median family without children includes young couples at the onset of their careers and retired couples who live off investments and savings. Both scenarios typically result in lower household incomes.

There were about 40 lone parent households in Elk Valley Rural in 2016 (about 4% of all households). Female lone parents made up about 63% of lone parent households. In Elk Valley Rural, female lone parents earned about \$55,150. No male lone parent income data is available. Based on East Kootenay Rural numbers, female lone parents earned an estimated 38% less than males.

3.3 LOW-INCOME HOUSEHOLDS

The Low-Income Measure After-Tax (LIM-AT) is a set of thresholds calculated by Statistics Canada that identifies Canadians belonging to a household whose overall incomes are below 50% of median adjusted household income. "Adjusted" refers to the idea that household needs increase as the number of household members increase. Statistics Canada emphasizes that the LIM is not a measure of poverty, but that it identifies those who are substantially worse off than the average.

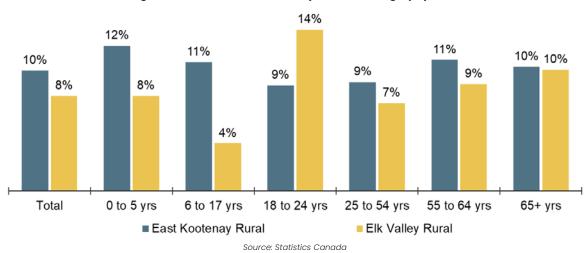


Figure 3.3a: LIM-AT Prevalence by Cohort & Geography, 2015

About 8% of Elk Valley Rural residents (155 people) belong to a household below the LIM-AT threshold.

In 2016, 20 children younger than 18 years old (5% of the cohort's population) belonged to a household below the measure. About 30 seniors (10% of all people over 65 years old) belonged to a low-income household.

Rates of low-income are highest among young adults aged 18 to 24, hitting close to 14% (about 15 people). This is the only cohort to exceed that of overall East Kootenay Rural.

4 Housing

4.1 RESIDENTIAL CONSTRUCTION ACTIVITY (STARTS & DEMOLITIONS)

Overall, Elk Valley Rural added an average of 12 units annually, after accounting for demolitions. Peak net dwellings units to be added to the local inventory came in 2018 at 19, while the lowest point of activity was 2015 with 5.

Figure 4.1a illustrates the change in construction activity over time based on dwelling type. The "Other" category refers to the aggregate of multiple types of construction work that may have had an influence on the residential unit count. For instance, a renovation that removed a unit from a home or the construction of a garage that added a unit above.

-10 ■ Single Family Dwelling ■ Manufactured Home ■ Multi Family Dwelling ■ Other Source: Regional District of East Kootenay

Figure 4.1a: Elk Valley Rural, Net Residential Starts by Dwelling Type, '11-'20

Figure 4.1b summarizes the total starts and demolitions (exclusive of each other) that occurred between 2011 and 2020. Since 2011, about 52% of starts (not including demolitions) were for single family dwellings (e.g. single-detached homes), followed by 39% for manufactured homes.

Figure 4.1b: Total Decade ('11-'20) Residential Starts & Demolitions by Type & Community

New Dwelling Units	Single Family Dwelling	Manufactured Home	Multi-Family Unit	Other	Total
Elk Valley Rural	77	57	9	5	148
RDEK Rural	875	288	73	21	1,257

Demolitions	Single Family Dwelling	Manufactured Home	Multi-Family Unit	Other	Total
Elk Valley Rural	5	14	0	10	29
RDEK Rural	96	43	36	88	263

Source: Regional District of East Kootenay

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Over the decade, the most demolitions came from the manufactured home inventory, with 14 removed during that time. Nevertheless, 57 other registered manufactured homes were added, resulting in a net addition of 43 units.

4.2 HOUSING INVENTORY

In 2016, Statistics Canada reported that Elk Valley Rural had 1,320 total homes occupied by a permanent or usual resident (see Glossary), up 6% from 2006. Information is only available for these usual residents and not the 487 additional dwellings (most of which could be recreational and not a primary residence).

Some of the terms used by Statistics Canada to describe the types of dwellings within a communities housing stock may not be familiar to some residents. For instance, local zoning by-laws often refer to three types: single family, two family, or multiple family dwellings. Residents may also be more familiar with property descriptions offered by BC Assessment.

To maintain consistency across this report, we mostly refer to Statistics Canada definitions (unless data sources are not detailed enough to do so). The following table lists these types, the corresponding definition, and how they might be referred to day-to-day.

Dwelling Type	Statistics Canada Definition	Common Understanding in BC
Single-detached	A dwelling not attached to any other dwelling or structure. It has open space on all sides, and has no dwellings either above it or below it.	Typically referred to as a "single-family home."
Semi-detached	One of two dwellings attached side by side (or back to back) to each other. It has no dwellings either above it or below it, and the two units together have open space on all sides.	Often captured under the umbrella of "duplex," which refers to any dwelling that has two units (whether side to side or one above the other). Zoning bylaws often refer to these as "two family dwellings."
Row house	One of three or more dwellings joined side by side (or occasionally side to back), such as a townhouse or garden home, but not having any other dwellings either above or below.	Mostly consistent with Statistics Canada, though zoning bylaws often include them in the definition of "multiple family dwellings."
Duplex	One of two dwellings, located one above the other, may or may not be attached to other dwellings or buildings.	Refers to any dwelling that has two units, regardless of whether it is divided vertically or horizontally. Zoning bylaws often refer to these as "two family dwellings."
Apartment	A dwelling unit attached to other dwelling units, commercial units, or other non-residential space.	Consistent with Statistics Canada. Typically known as "multiple family dwellings."
Movable	A single dwelling, designed and constructed to be transported on its own chassis and capable of being moved to a new location on short notice.	Also known as, and sometimes referred to in this report, as a "manufactured home."

Please also note that this section refers only to data reported by Statistics Canada and has not been adjusted for undercounting.

Dwelling Age & Dwelling Type

According to the 2016 Census, about 58% of the Elk Valley Rural's dwelling stock (occupied by a usual resident) is made up of single-detached dwellings. The remainder is mostly made up of mobile / movable dwellings (38%). Of the 835 dwellings that existed at that time, about 21% were built from 2001 to 2016. Figure 4.2c illustrates the distribution of construction activity over the last century, as well as the total dwelling units by type constructed in each period. Figure 4.2a shows how the Elk Valley Rural compares to RDEK Rural as a whole. Figure 4.2d illustrates the Elk Valley Rural's dwelling type distribution compared to RDEK Rural.

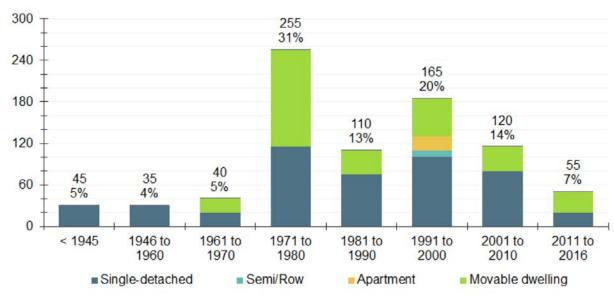


Figure 4.2a: Elk Valley Rural, Dwelling Inventory by Age & Size, 2016

Source: Statistics Canada

The greatest volume of construction occurred in the 1970s, reaching about 255 units (31% of the dwelling stock). Activity dropped by more than half in the next decade, with a temporary increase in the 1990s. About 120 dwellings (14%) were built prior to the 70s, with only 5% built before the end of World War II.

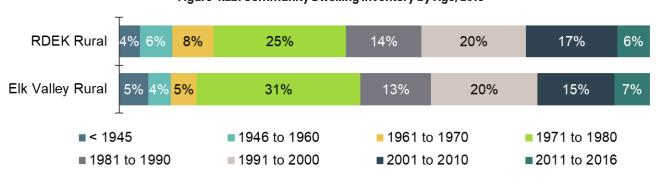


Figure 4.2b: Community Dwelling Inventory by Age, 2016

Source: Statistics Canada

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RDEK Rural 79% 2% 17%

Elk Valley Rural 58% 1% 4% 38%

Single-detached Semi/Row Apartment Movable Dwelling

Source: Statistics Canada

Figure 4.2c: Community Dwelling Inventory by Type, 2016

4.3 RENTAL HOUSING

The rental housing market is split into two categories: the primary market and the secondary market. The Canadian Housing & Mortgage Corporation (CMHC) defines the primary market as one that contains rental housing units in apartment structures containing at least 3 rental housing units that were purpose-built as rental housing. Thus, a secondary market contains rental properties that contain 1 or 2 rental units, regardless of whether the property was intended to be a rental. As a rural project area, RDEK Rural's rental inventory is almost entirety categorized within the secondary market.

CMHC conducts an annual Rental Market Survey to estimate rental market strength (the most readily available rental market data). A brief explanation of this survey can be found in the Glossary. Readily available primary market data is only obtainable for the City of Cranbrook; limited rental market data exists for the RDEK's electoral areas. While actual price and vacancy levels may not exactly reflect conditions for renters outside of Cranbrook, trends in these rental market characteristics can be instructive of the broader rental market throughout the City. Cranbrook are predominantly represented in the next two sections.

Primary Market Rents

The Canadian Housing & Mortgage Corporation (CMHC) conducts an annual Rental Market Survey to estimate rental market strength (the most readily available rental market data). Readily available primary market data is only obtainable for the City of Cranbrook. While actual price and vacancy levels may not exactly reflect conditions for renters outside of Cranbrook, trends in these rental market characteristics can be instructive of the broader rental market throughout the rest of the regional district.

CMHC does differentiate between occupied and available rental prices in larger survey areas (Census Metropolitan Areas), which can help estimate what differences may be present locally. The rents reported below estimate the cost of a vacant rental using the CMA differences between the two rental price types.

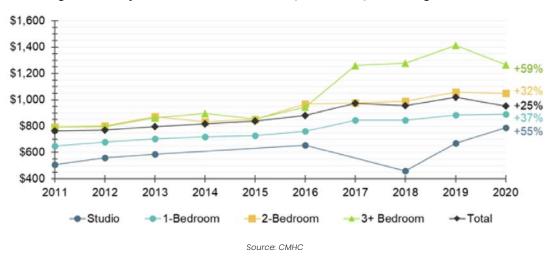


Figure 4.3a: Adjusted Historical Median Rent (2020 dollars) & % Change, Cranbrook

In 2020, the median unit within the primary rental market rented for \$954, a 25% increase since 2011 (adjusted for inflation). Studio apartment rents grew 55% to \$789, 1-bedrooms grew 37% to \$891, 2-bedrooms grew 332% to \$1,051, and 3+ bedrooms grew 59% to \$1,265.

Primary Market Vacancy

Cranbrooks' overall vacancy rate remained below the generally accepted healthy vacancy range of 3% to 5%, and has been below this threshold since 2014. All rental unit sizes demonstrate unhealthily low vacancy rates (except studio apartments which do not have enough information to report a conclusion).

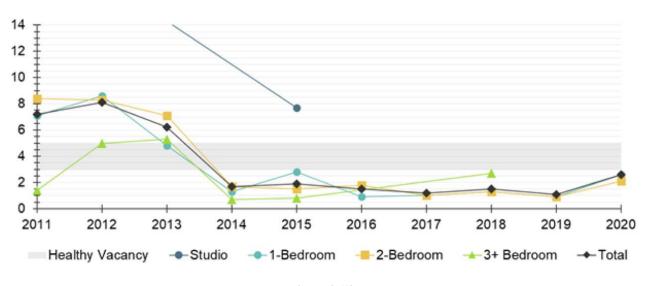


Figure 4.3b: Historical Primary Rental Market Vacancy Rate (%), Cranbrook

Source: CMHC

Primary market trends impact those of the secondary market, both in the City of Cranbrook and across the RDEK. For example, with a growing renter population and declining vacancy, demand for rental tenured housing will be on the rise. As renters find little to no stock available in the supply of purpose-built rental dwellings, they will begin to find alternatives, moving to secondary market units. In other words, declining urban vacancy rates induce demand for substitutes, thereby decreasing secondary market vacancy rates. Unfortunately, the specific rate and how it may change cannot be determined.

Secondary Rental Market

The RDEK Rural is almost entirely made up of secondary market rental units, whether they are entire single-family homes or accessory dwellings on a property. Secondary market data is limited, with CMHC only reporting this data for large urban markets like Vancouver. CMHC does not report this data for the City of Cranbrook.

In an effort to paint a clearer picture on the possible costs of renting across the RDEK Rural, we performed a rental market scan in August and September 2021 to gauge what asking prices may be. Listings were sparse across the electoral areas; thus, the City of Cranbrook and the City of Kimberley made up the vast majority of listings. Nevertheless, results reveal what current rents might be, relative to what CMHC reports in its primary market studies.

Results demonstrate that rents reported by CMHC for the primary market do not accurately represent asking rents across Cranbrook and Kimberley (including both primary and secondary markets, of which the latter is more greatly represented among larger unit sizes).

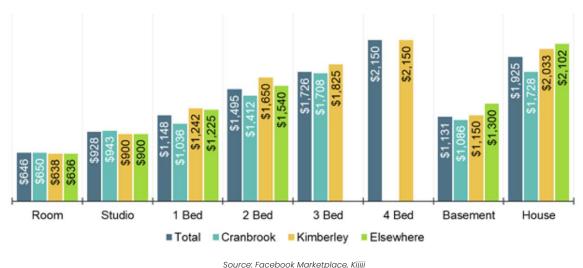


Figure 4.3c: Rental Market Scan Results, Rents, August & September 2021

ELECTORAL AREAS HOUSING NEEDS REPORT

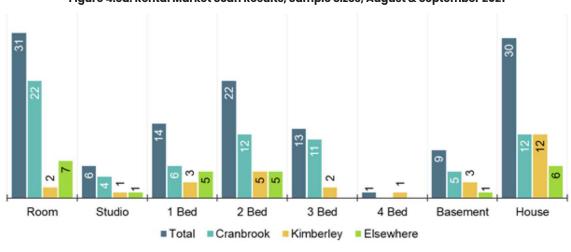


Figure 4.3d: Rental Market Scan Results, Sample Sizes, August & September 2021

Source: Facebook Marketplace, Kijiji

Estimates from CMHC in 2020 suggest that a primary 3+ bedroom unit would rent for close to \$1,265. Asking rents from August & September 2021 demonstrate that a 3-bedroom unit could rent for about \$1,725, increasing to \$2,150 for a 4-bedroom unit (based on a small sample size). The average house rented for \$1,925.

To distinguish between urban and rural rents, Figures 4.3c and 4.3d separate rents and sample size into four categories: Total, City of Cranbrook, City of Kimberley, and Elsewhere. The latter represents the aggregate of rental ads from any community outside of Cranbrook and Kimberley but still within the RDEK. Elsewhere rentals (better representing rural areas) exhibited higher rents for entire homes than the urban categories, averaging about \$2,100. This would suggest that the rural secondary market may be more expensive than the urban areas. This may be especially true for rural communities adjacent to urban centres who benefit from both reasonable commuting distance and larger living and yard space afforded by rural lot sizes.

4.4 HOMEOWNERSHIP / RESIDENTIAL REAL ESTATE MARKET

The real estate market refers to the buying and selling of land and buildings, mostly by individuals or companies who seek stable, permanent tenancy or investment opportunities. Many factors play into the health of the market, including dwelling prices and sales volumes. With access to high level BC Assessment data, we are able to report on these two topics at the local level.

Sales Activity

Sale volumes across Elk Valley Rural have been on the rise, up 72% since 2011 (43 to 74). In 2020, about 14% of the 74 residential sales involved a single-family home, below the 24% decade average.

Since 2011, manufactured/mobile homes have made up most of the remaining sales (43%, followed by apartments / condos (28%). Row house sales occurred for the first time in 2018 (since 2005), reaching a peak 15 sales in 2020.

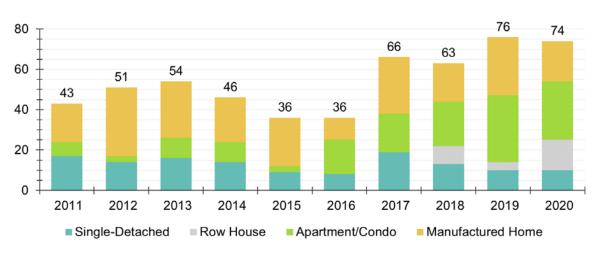


Figure 4.4a: Historical Sales Volumes by Community

Source: BC Assessment

Sale Prices

BC Assessment reports sale prices for multiple dwellings types. Figure 4.4a illustrates how overall prices changed over the decade for each community within Elk Valley Rural (also 2020 dollars). Figure 4.4b shows what the average price per dwelling type by community, and the percent change (in 2020 dollars) from 2011 to 2020.

Overall, Elk Valley Rural home prices appreciated 44% since 2011 (about \$254,000 to \$365,000). Price increased appear to occur across all available dwelling types. As of 2020, you could purchase the median single-detached home for about \$594,500 (24% pricier than 2011).

Apartments/condominiums are 36% more expensive than a decade ago (about \$230,000 to \$314,000). Manufactured home prices jumped significantly (263%), though much of the increase occurred between 2019 and 2020.

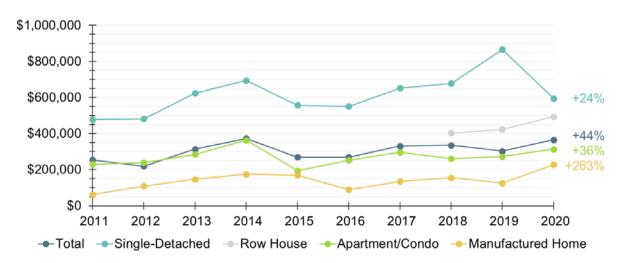


Figure 4.4b: Historical Median Dwelling Prices (2020 dollars), Percent Change '11-'20

Source: BC Assessment

ELECTORAL AREAS HOUSING NEEDS REPORT

Adjusting prices for inflation (e.g. 2020 dollars) allows the reader to understand the actual overall appreciation or depreciation in housing in real terms (or values that are comparable without the consideration of increases or decreases in the value of money in the larger economy). For instance, prices increased 55% when unadjusted, meaning inflation made up about 20% of the increase in price over the decade.

4.5 SHORT-TERM RENTALS

Short-term rentals (STRs) have grown as a more fluid and flexible use of residential dwelling space for temporary accommodations that blurs the line between rental housing and a commercial hospitality use. Alongside this market growth is concern about the impact of STR units on traditional residential market sectors; specifically, whether STRs are removing permanent tenure homes from the market, reducing supply and increasing the difficulty for households to find suitable places to live.

The following discussion presents information derived from the company AirDNA, which generates monthly data on STR markets, scraped from the public-facing websites of several STR platforms (including AirBnB). This data was analysed in order to illustrate several variables, including an estimate of how many units may be "commercial STRs."

This report defines a "commercial STR" as a listing that offers an entire home for rent and is available and/or booked for more than 50% of the year (or year-to-date in the case of 2021 data). These represent units which are unlikely to provide any capacity for long-term tenancy, and therefore function primarily as a commercial hospitality business.

Discussions will often refer to 2020 since it represents the last full year of data.

A Note on the Coronavirus Pandemic: the ongoing global pandemic has, since Spring of 2020, significantly reduced tourism and business travel. This has in turn reduced national demand for travel accommodations, including STR units. Overall, the RDEK's volume of STRs did drop during COVID-19, accompanied by lower rates of occupancy and per unit revenue (as an annual average).

Inventory

Figure 4.5a shows how the inventory of unique active STRs across the Elk Valley Rural has changed from 2016 to 2021. An active unit refers to one that has been listed as available or reserved for at least one day, demonstrating the intent to use the unit.

The presence of STRs emerged in 2016, growing from only a few units to 53 total active units over the previous year. By 2017, unit totals had more than quadrupled, and would continue to increase until its peak in 2019 (427 total active units). In the wake of the COVID-19 pandemic, active unit totals decreased slightly, as landlords/owners continue to feel out how the market may change with future possible pandemic waves.

The majority of STRs are classified as an "entire home or apartment," meaning that the owner of the property does not share the space with guests (unlike for a "private room"). By 2020, about 95% of units were entire dwellings, 5% were private rooms, and none were shared rooms.

500 5% 400 5% 3% 3% 300 2% 200 95% 95% 97% 97% 98% 100 0 2016 2017 2018 2019 2020 2021 ■ Entire home/apt
■ Hotel room
■ Private room
■ Shared room

Figure 4.5a: Historical Total & Distribution of Active STRs by Type

Source: derived from AirDNA

Ignoring 2016, the share of "commercial" STRs relative to total unique properties gradually decreased, dropping to 56% in 2020 and falling to 19% in 2021 (based on year-to-date information). Prior to 2020, about 76% of units were entire homes or apartments that were reserved or available at least 50% of the year.

500 400 300 200 100 85% 77% 72% 56% 19% 0 2016 2018 2017 2019 2020 2021 ■ Total Unique Properties ■ Total Commercial Properties

Figure 4.5b: Historical Unique & Commercial (Estimated) STR Units

Source: derived from AirDNA

Unit Revenue

Average annual STR revenues for Elk Valley Rural peaked at about \$5,750 in February 2019. By the same time the following year, average monthly revenue dropped 14% even if occupancy was at its highest, suggesting that daily rental rates had dropped to respond to the growing concern of an emerging pandemic.

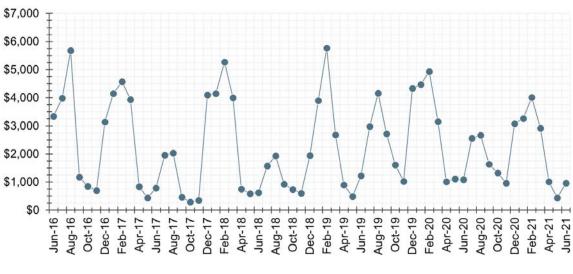


Figure 4.5c: Elk Valley Rural, Historical Monthly Average Unit Revenue

Source: derived from AirDNA

Pre-pandemic data suggests that STRs were steadily increasing in volume over time, accompanied by greater per unit returns. Given that activity had hardly faltered in the midst of a pandemic, it would be reasonable to expect a continued increase in volume and demand over the foreseeable future.

Occupancy

Occupancy rates are equal to the total reserved days, divided by the sum of available and reserved days. They demonstrate what portion of the year the average unit was occupied.

Occupancy rates had been generally on the rise since they became popular, with a notable spike in February 2020 when supply was low and demand appeared to be high. By 2019, about 30% of days made available over an entire year by a host were booked. A year later, average annual occupancy rose to 33%.

In February 2020, the average STR occupancy rate reached 61%, higher than the same month a year prior. The peak of the second tourist season (summer) was 51% in August 2019. Over the course of the pandemic (up until the last data point), occupancy rates did decrease slightly relative to the year before but remained strong given the circumstances. Recent trends suggest that the foreseeable growth should see increases in activity as 1) demand from users returns and 2) residual uncertainty keeps some units off the market.

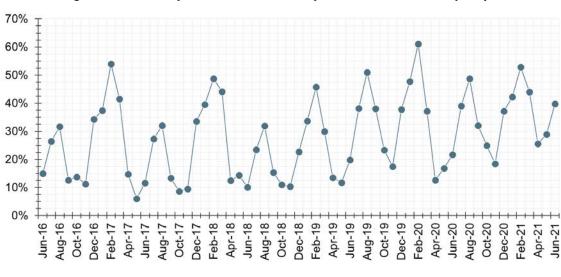


Figure 4.5d: Elk Valley Rural, Historical Monthly Short-Term Rental Occupancy

Source: derived from AirDNA

Impact to Affordability

Use of residential real estate for short-term rental operations is a relatively new and understudied issue. STR units can have positive, neutral, and negative implications for housing availability and affordability, depending on their context. Overall, concerns posed by STR units with respect to housing affordability and availability are a function of the number of units that operate on a commercial basis. STR units that are a secondary use of an otherwise traditionally occupied home are unlikely to have the same impacts.

In more balanced areas, STR units in low concentrations can probably exist without a material impact to housing conditions while providing the same income-generating benefits to the people that operate them. In higher-demand areas, or if STR units become overly concentrated in an otherwise balanced area, they can represent a material reduction in housing supply, creating upward pressure on rents and purchase prices and making opportunities for permanent housing much more difficult to find at any cost.

Research on the impacts of STR activity on traditional residential rents or purchase prices exists, but is limited and generally focusses on the effect of concentrated STR activity within larger urban centres. For example, a study in Boston found that each 12 Airbnb listings in a census tract resulting in a 0.4% increase to market rents while another in New York found that a 10% increase in STR listings within a zip code area was associated with a 0.42% increase in rents and a 0.76% increase in purchase prices³.

Based on this, STR activity in the study area has likely caused only minor impacts to housing affordability as they tend to be spatially dispersed, and generally low in total number. Figure 4.5e summarizes the share of commercial STRs as they relate to total dwelling totals in each study area community.

³ Economic Policy Institute. (2019). The Economic Costs and Benefits of Airbnb. Retrieved from https://files.epi.org/pdf/157766.pdf

Figure 4.5e: Estimated Commercial STRs as a Share of Total Dwellings by Community

Community	Estimated Commercial STRs (2019)	Total Dwellings (2016)	Commercial STR as % of Total Dwellings
RDEK Rural	979	10,717	9.1%
Elk Valley Rural	328	1,320	24.8%

Source: derived from AirDNA, Statistics Canada

4.6 ANTICIPATED HOUSING DEMAND VERSUS HISTORICAL ACTIVITY

Demand projections (based on historical data) suggest that the demand for housing across the Elk Valley Rural may grow by at least 130 units (occupied by usual residents) between 2016 and 2026. If construction starts maintain their historical pace, the rural area's dwelling stock may expand by about 140 dwellings (of various types).

First impressions of 130 units of additional demand versus 140 units of supply are that the market appears to be relatively in balance. However, it is important to consider that demand may also come from the market for properties that are not occupied by usual residents whose permanent address is in Elk Valley Rural.

About 37% of the Elk Valley Rural housing inventory (as of 2016) is made up of properties not occupied by year-long residents, meaning that demand likely exists for recreational properties (for personal use) or commercially used dwellings (like short-term rentals, whose local inventory is among the highest within the RDEK).

4.7 NON-MARKET HOUSING

BC Housing provides annual counts regarding the provision of non-market housing across communities like East Kootenay. The data, collected in March 2021, details the total persons or households using forms of emergency shelters, transitional and assisted living, independent social housing units, or private market rental assistance programs. The following subsections summarize the current stock of these facilities and program offerings and number of waitlists corresponding to population need.

The vast majority of non-market housing programs and facilities centralize within urban centres (like the City of Cranbrook). Given that rural residents may seek out these urban centres, we do elect to include them.

Facilities & Programs

As of March 31, 2021, the RDEK provides emergency shelter or homeless housing for 108 people. Higher totals exist for transitional housing and assisted living (178 units) and independent social housing (565 units). In March, 296 individuals or households received rental assistance for private market dwellings, 62% of whom were seniors.

The City of Cranbrook's non-market housing contributions make up 52% of RDEK services, with the other municipalities making up an aggregate 43%. The remaining 5% share is distributed across the electoral areas. Elk Valley Rural has one resident / household benefiting from private market rental assistance.

Figure 4.7a shows how many people/households benefited from non-market housing across the RDEK and Elk Valley Rural. Units for all service allocation subgroups are marked with an 'XX' notation if one of the subgroups has 5 or fewer units.

Figure 4.7a: Non-Market Housing Facilities & Programs, March 31 2021

Regional District of East-Kootenay

	Emerge sing for			Tra		l Suppo ssisted		Indep	endent 9 Ho	Social ousing	Rent Assistance in Private Market				
Homeless Housed	Homeless Rent Support	Homeless Shelters	Subtotal	Supportive Seniors Housing	Special Needs	Women & Children Fleeing Violence	Subtotal	Low Income Families	Low Income Seniors	Subtotal	Families	Seniors	Canada Housing Benefit	Subtotal	TOTAL
68	40	0	108	128	20	30	178	287	278	565	86	183	27	296	1,147

Elk Valley Rural

Ног	Emerge using for	ency She the Hon	elter & neless	Tra	nsitiona A	l Suppo ssisted		Indep	endent : Ho	Social ousing	Rent Assistance in Private Market				
Homeless Housed	Homeless Rent Support	Homeless Shelters	Subtotal	Supportive Seniors Housing	Special Needs	Women & Children Fleeing Violence	Subtotal	Low Income Families	Low Income Seniors	Subtotal	Families	Seniors	Canada Housing Benefit	Subtotal	TOTAL
0	0	0	0	0	0	0	0	0	0	0	XX	XX	XX	1	1

Source: BC Housing

Non-Market Housing Waitlist

As of June 2021, the BC Housing wait list had 161 total applications from RDEK residents that had not yet been fulfilled, including: 40 families, 34 residents with disabilities, and 58 seniors. Like for services, the greatest visible demand comes from Cranbrook (49% of applications). Based on available information, 12 rural applicants were unserved, none of whom lived in Elk Valley Rural.

The totals provided only reflect active applications with BC Housing and do not represent the true total of people who can or should be accessing services but are not, either due to stigmatization of accessing services or feeling disheartened by long wait list numbers or times. The unavailability of options in rural communities also serves as a deterrent to applying to urban services, especially when social (family and friends) supports may not be in these urban centres or if residents simply wish to remain in their community (like seniors aging in place).

5 Housing Need

Statistics Canada defines housing need using three set of criteria: suitability, adequacy, and affordability. The Glossary section provides definitions for each of these; however, a quick guide is that unsuitable means overcrowded, inadequate means a home requires major repair, and unaffordable is when shelter costs exceed 30% of before-tax household income. If any household experiences one or more of these criteria, Statistics Canada classifies them as living in "Core Housing Need," the catch all metric for housing hardship.

5.1 HOUSING NEED CRITERIA

Affordability

In 2016, Statistics Canada reported that 100 Elk Valley Rural households lived in a home that put them outside their financial means. In other words, 13% of households allocated more than 30% of their before-tax household income to shelter costs.

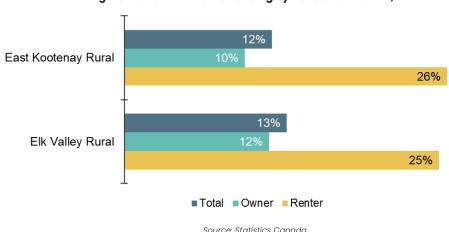


Figure 5.1a: Unaffordable Housing by Household Tenure, 2016

Renter households are more likely to deal with the burden of unaffordable housing. About 25% of renter households (20 total) paid more than 30% of their income versus 12% of owners (80 total). This hardship largely stems from the higher proportion of single income households who rent.

Adequacy - Prevalence of Major Repairs

In 2016, Statistics Canada reported that 80 Elk Valley Rural households lived in a home that needed major repairs, or 10% of total households.

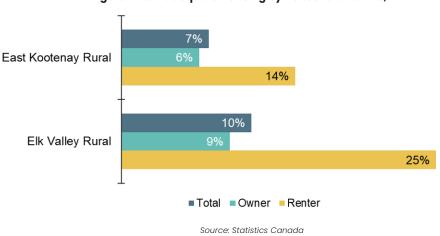


Figure 5.1b: Inadequate Housing by Household Tenure, 2016

Housing inadequacy is predominantly a function of the housing stock's age (the older the property, the greater likelihood of needing repair). Elk Valley Rural appears to have a proportionally higher rate of lower dwelling quality compared to East Kootenay Rural overall.

Suitability - Overcrowding

In 2016, 10 Elk Valley Rural households lived in a home that was too small for their needs, or 1% of total households.

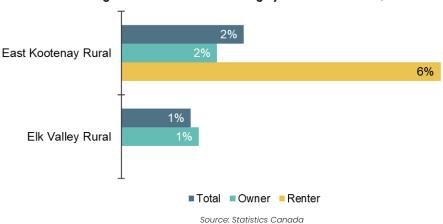


Figure 5.1c: Unsuitable Housing by Household Tenure, 2016

Due to random rounding of the data, all unsuitable dwellings appear to be isolated to owner households (the dominant housing tenure), while renter households demonstrate no unsuitability. It is possible that there are renters who do deal with overcrowded living situations, but data is unavailable to illustrate it.

Housing Criteria by Family Type

Tied to income, couples (with or without children) are more likely to reasonably afford their accommodation and can access adequate housing as a result. Unsuitability is more common among families with children as their needs quickly change as their household sizes increase.

Lone parents report the highest rate of inadequate housing, suggesting that the homes that they must compromise on are older and in need of major repairs. Lone parents also report the greatest financial burdens regarding housing. Single person households reported the next highest adequacy and affordability challenges.

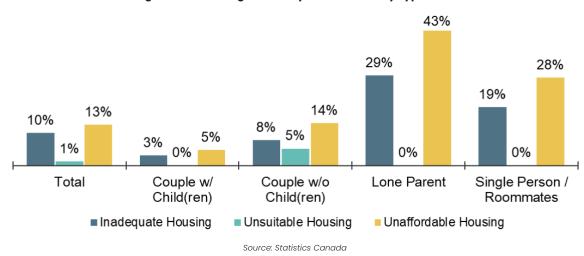


Figure 5.1d: Housing Criteria by Tenure & Family Type, 2016

5.2 CORE HOUSING NEED

If a household is in Core Housing Need, it means that they experience at least one of the previously mentioned hardships, but with one major difference: affordability is not only whether expenses surpass the 30% threshold. It also takes into account whether an affordable, adequate, and suitable alternative option exists in the market (given a household's needs. Put simply, Core Housing Need filters out those who voluntarily spend more money on housing because their means (generally) allow them to or those who choose to live in unsuitable and inadequate housing when their incomes facilitate otherwise. For example, a household earning \$300,000 could spend a significant portion of their income on housing, when cheaper options are available, without seriously impacting their ability to afford other necessities.

Core Housing Need may overcount total households experiencing financial hardship from housing, particularly for owner households who may pay more than they can afford to get their foot in the market, receive higher quality housing, or simply meet their nuanced family need. That said, most households in Core Housing Need do experience financial hardship.

Core Housing Need by Tenure

In 2016, 10% of Elk Valley Rural households (75) lived in Core Housing Need. Among owner households, the rate was 9% (65 households), while renter households experienced slightly higher proportions of need (13% or 10 households).

In 2015, households in core need earned a median before-tax income of \$20,410 (about 23% of Elk Valley Rural's overall median income).

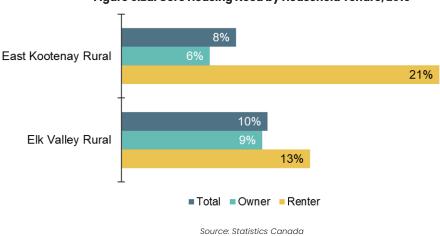


Figure 5.2a: Core Housing Need by Household Tenure, 2016

Core Housing Need by Household Type & Indigenous Identity

Electoral area data related to Core Housing Need related household types and Indigenous identity is scarce due to small population sizes that result in greater impacts from Statistics Canada's random rounding. Nevertheless, data does exist for the entirety of the RDEK, shared below.

Couples
Lone Parents
Single / Roommates
Indigenous

15%

Figure 5.2b: Core Housing Need by Household Type & Indigenous Identity, 2016

Source: Statistics Canada

Across the RDEK, lone parents demonstrated greatest prevalence of Core Housing Need at 26%, meaning about 1 of every 4 lone parents faces financial, spatial, or quality hardship as they relate to housing. About 15% of Indigenous households are also in core need. Couples, who often benefit from being dual income earning, experience the lowest prevalence of hardship.

5.3 EXTREME CORE HOUSING NEED

Extreme Core Housing Need applies the same methodology as Core Housing Need, with one additional adjustment. The Extreme definition adjusts the original 30% threshold to 50% in an effort to determine how many households are facing substantial financial hardship.

Extreme Core Housing Need by Tenure

In 2016, 5% of Elk Valley Rural households (35) lived in Extreme Core Housing Need. Among owner households, the rate was 4% (30 households), while 13% of renter households (10) reported extreme core need.

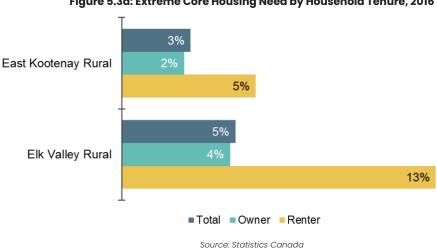


Figure 5.3a: Extreme Core Housing Need by Household Tenure, 2016

5.4 ENERGY POVERTY

According to the Canadian Urban Sustainability Practitioners (CUSP), energy poverty refers to the experience of households or communities that struggle to heat and cool their homes and power their lights and appliances. Canadian academics consider those households that take on a disproportionate energy cost burden relative to their average after-tax income are said to be experiencing energy poverty. Three thresholds exist for energy poverty: (1) 6% of after-tax income when considering utilities only, 4 (2) 4% of after-tax income for fuel used for transportation, and (3) 10% of after-tax income for the combined of (1) and (2).5 The Canadian average utility expense as a share of after-tax income is about 3%.

CUSP energy poverty initiative includes an "Energy Poverty and Equity Explorer Tool," which provides 2016 estimates on how many households spend a particular portion of their income on energy costs (not including vehicle gas). Figure 5.4a summarizes the results for the available geographies of the RDEK, which are only the City of Cranbrook and East Kootenay C. Although both geographies are not within the scope of this report, they serve as a window into how urban and rural energy costs may differ.

Based on available geographic data, CUSP estimates that about 20% of RDEK households spent more than 6% of their after-tax income on utility expenses in 2016. Based on the sample of East Kootenay C, rural households must generally allocate greater portions of their budget to energy expenses. About 25% East Kootenay C residents spent more than 6% of their income on utilities, versus 16% for those living Cranbrook. Higher rural costs are largely attributed to higher energy distribution fees and the limited opportunity to benefit from the economies of denser housing typologies.

Canadian Urban Sustainability Practitioners. (2021). The Many Faces of Energy Poverty in Canada. https://energypoverty.ca/

Fraser Institute. (2016, March 15). Energy Costs and Canadian Households: How Much Are We Spending? https://www.fraserinstitute.org/studies/energy-costs-and-canadianhouseholds-how-much-are-we-spending#

⁶ Canadian Urban Sustainability Practitioners. (2021). Energy Poverty & Equity Explorer. https://energypoverty.ca/mappingtool/

Figure 5.4a: Household Utility Expenses as a % of After-Tax Income, 2016

Source: Canadian Urban Sustainability Practitioners

Figure 5.4b show internally produced tenure estimates for the Elk Valley Rural subregion using combinations of data from Environics Analytics and Statistics Canada. It shows what the average owner and renter household earns after-tax every month and what percentage of that income is likely allocated to shelter, utilities, and gas.

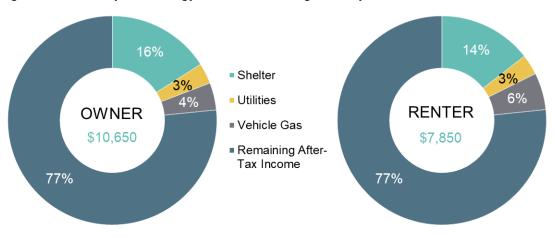


Figure 5.4b: Elk Valley Rural, Energy Costs as % of Average Monthly After-Tax Income, 2020 Estimates

Source: derived from Environics Analytics & Statistics Canada

The average homeowner potentially spends around 3% on utilities and 4% on gas (for leisure, work, or errands). Although renters generally pay smaller utility bills (efficiencies from many units in a building, smaller units, or utilities being included in rent), they must often allocate similar shares of their income as owners towards energy. However, gas takes up a higher portion of their budget. Rural renters often need to drive just as far as owners, while earning less.

Due to higher shares of owner households, the estimated average energy expense falls below the 10% energy poverty threshold (when including vehicle fuel), indicating that the average household does not live within what is defined as energy poverty. When separated by tenure type, both owners and renters (on average) pay less than 6% on utilities, allocating about 3% of their income (equal to the national average). When we include gas in the calculation, both the average owner and renter household allocate affordable amounts to their energy bills, though renters do pay more proportionally due to gas expenses.

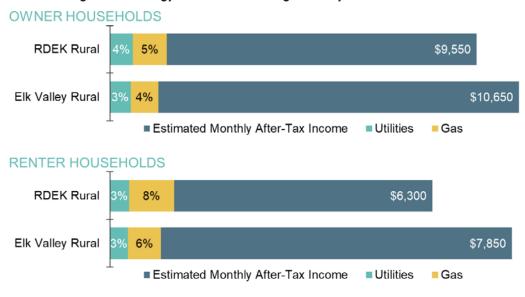


Figure 5.4c: Energy Costs as % of Average Monthly After-Tax Income, 2020 Estimates

Source: derived from Environics Analytics & Statistics Canada

5.5 AFFORDABILITY GAP ANALYSIS

In order to perform an affordability gap analysis, this report compares real estate sales and rental data to family types and defined income categories. The income categories adapt those used by the U.S. Department of Housing and Urban Development as a means of establishing designating thresholds to identify the financial capacity of households.⁷ The categories are as follows:

- Very low income making less than 50% of median income
- Low income making between 50 and 80% of median income
- Moderate income making between 80 and 120% of median income
- Above moderate income making between 120 and 150% of median income
- · High income those making above 150% of median income

⁷ U.S. Department for Housing & Urban Development. (FY 2021). Methodology for Determining Section 8 Income Limits. Retrieved from https://www.huduser.gov/portal/datasets/il/ili21/IncomeLimitsMethodology-FY21.pdf

The report applies the following steps to calculate affordable house and rental prices:

- 1) determine the maximum achievable income in a particular income category range;
- 2) calculate an affordable monthly rent or dwelling price for said category using CMHC's maximum Gross Debt Service (GDS) ratio (35%)⁸ note that the GDS is mostly used for home purchases, but is used here as a metric to represent shelter costs generally (whether for an owner or renter household);
- 3) compare these calculations to median market rents and median house prices.

The tables and figures within the following sections combine multiple data sources (CMHC, Statistics Canada, Environics Analytics, and BC Assessment Each source uses different ways to collect, organize, or define its data. Although efforts have been taken to make the data as compatible as possible, results should not be taken as absolute fact; rather, they are estimates intended to illustrate a high-level trend. The following rules and assumptions were used for this exercise:

- · values are rounded for readability;
- rental rates are based CMHC reported rents (new-build rental market participants would have to likely pay more);
- estimated dwelling values derived from an affordable mortgage payment and assumes a 10% down payment, a 25-year amortization period, and that interest rates equate to the Bank of Canada prime rate of that period (2.85% in 2015 and 2.45% in 2020);
- the ratio of owner to overall income remains the same over time to estimate incomes in 2020 (the same goes for the ratio of renter to overall income); and
- ancillary household shelter costs (e.g. utilities and insurance) will make up about one third of owner shelter costs and one fifth of renter shelter costs.

The analysis is based on different median incomes, which means that results cannot speak to the experience of every household. The analysis should be read with the understanding that median figures may mask the true hardships faced by some segments of the population; this is more effectively shared through the study's engagement process and results.

Renting

Anecdotally, the cost of shelter has risen over the last decade across most jurisdictions. In markets of unchanging demand and supply dynamics, one would expect prices to increase by about the rate of inflation. Based on CMHC figures for the City of Cranbrook, it would appear that rental rates have risen well above inflation.

As prices have increased, the accessibility of rental housing has diminished. Figure 5.5a illustrates what proportion of total renter households (y-axis) can afford to rent at any given rent price (x axis) in 2015 and 2020. The vertical lines represent the median cost of a rental unit for that given year.

⁸ Canada Mortgage & Housing Corporation. (2018, March 31). Calculating GDS/TDS. Retrieved from https://www.cmhc-schl.gc.ca/en/professionals/project-funding-and-mortgage-financing/mortgage-loan-insurance/calculating-gds-tds

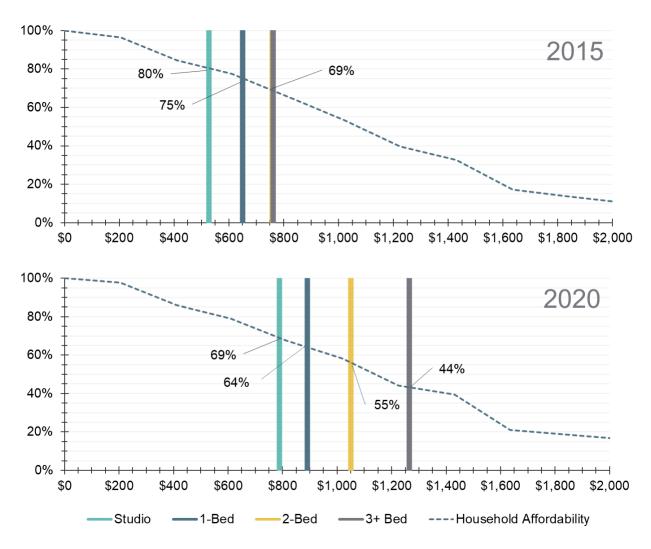


Figure 5.5a: % of Renter HHs that can Afford Median RDEK Primary Rents, '15 vs '20 Estimates

Source: derived from CMHC & Statistics Canada

A rough observation of 2015 estimates suggests that 80% of renter households could afford the median studio apartment in the RDEK's primary market. Conversely, 20% could not. Given that the median represents the centre point of rents, this means that about 20% of households could not afford at least 50% of similar sized rental units. By 2020, estimates suggest this share had fallen from 80% to 69%.

Between 2015 and 2020, renter accessibility for 1-bedroom apartments may have fallen from 75% to 64%, 2 bedrooms from 69% to 55%, and 3+ bedrooms fell from 69% to 44%.

The high-level label "Renter" does not adequately reflect the experiences of different household types or income categories. As such, Figures 5.5b and 5.5c estimate the surplus or deficits of shelter budgets for these two variables. In either table, the first column highlights the variable being measured, the first set of columns

describes the difference between the median budget and the typical rental cost (blue means there is budget leftover, while red means costs surpass the budget), and the last set of columns the overall estimated change in rental costs from 2015 to 2020. Budgets are based on renter incomes.

Overall, the median Elk Valley Rural household could afford the median primary market rental unit, as well as the different unit sizes available. Nevertheless, median female lone parents and single persons demonstrated the greatest budgetary hardship. Estimates indicate they could not afford the median rental price for larger units, though this may not be necessary given their household size.

While some family types can reasonably afford their shelter more than others, the degree at which they can afford shelter has changed (and will continue to change). In 2020, estimated shelter budgets for families wishing to move into the median rental unit improved over a half decade. For instance, 2020 rents made up about \$155 less of the median shelter budget. Decreases in affordability were most apparent among female lone parent and single person households, and among larger unit sizes.

Figure 5.5b Household Budgets vs. Median Rents and Changes to Affordability, 2020 Estimates

		202	0 Affordab	le Budget n	ninus Rent	Changes to Affordability (2015 to 2020					
	Median Unit	Studio	1-Bed	2-Bed	3+ Bed	Median Unit	Studio	1-Bed	2-Bed	3+ Bed	
Median Rental Income	\$660	\$825	\$725	\$565	\$350	\$155	\$100	\$120	\$70	-\$145	
Couples w/o child(ren)	\$875	\$1,040	\$940	\$780	\$565	\$200	\$145	\$165	\$115	-\$100	
Couples w/ child(ren)	\$1,495	\$1,660	\$1,560	\$1,400	\$1,185	\$340	\$285	\$305	\$255	\$40	
Lone Parent - Male	\$640	\$805	\$705	\$545	\$330	\$150	\$95	\$115	\$65	-\$150	
Lone Parent - Female	\$50	\$215	\$115	-\$45	-\$260	\$20	-\$35	-\$15	-\$65	-\$280	
Singles / Roommates	-\$90	\$7 5	-\$25	-\$185	-\$400	-\$10	-\$65	-\$45	-\$95	-\$310	
Median Rent Payment	\$955	\$790	\$890	\$1,050	\$1,265						
Min. Income Req'd	\$40,900	\$33,900	\$38,100	\$45,000	\$54,200						

Source: derived from CMHC, Environics Analytics, & Statistics Canada

Very low income households experience the greatest financial hardship when accessing housing, often paying more than their reasonable shelter budget would allocate.

Figure 5.5c: Income Category Max Budgets vs. Median Rents and Changes to Affordability, 2020 Estimates

		202	0 Affordabl	e Budget n	Changes to Affordability (2015 to 2					
	Median Unit	Studio	1-Bed	2-Bed	3+ Bed	Median Unit	Studio	1-Bed	2-Bed	3+ Bed
Med.Rental HH Income	\$660	\$825	\$725	\$565	\$350	\$155	\$100	\$120	\$70	-\$145
Very Low	-\$150	\$15	-\$85	-\$245	-\$460	-\$30	-\$85	-\$65	-\$115	-\$330
Low	\$335	\$500	\$400	\$240	\$25	\$80	\$25	\$45	-\$5	-\$220
Moderate	\$985	\$1,150	\$1,050	\$890	\$675	\$230	\$175	\$195	\$145	-\$70
Above Moderate	\$1,465	\$1,630	\$1,530	\$1,370	\$1,155	\$330	\$275	\$295	\$245	\$30
High	Not available because no upper limit to high category Not available because no upper limit to high category					category				
Median Rent Payment	\$955	\$790	\$890	\$1,050	\$1,265					
Min. Income Req'd	\$40,900	\$33,900	\$38,100	\$45,000	\$54,200					

Source: derived from CMHC, Environics Analytics, & Statistics Canada

It is important to reiterate that the above analysis is based on estimates produced using a set of assumptions. Although the number may look specific, they are not meant to pinpoint an exact number. Rather, the existence of a surplus or deficit and the direction of change to affordability is most important as a means for identifying general trends and initiating discussion.

First-Time Home Buyers

Rents have not been alone in their increase; real estate sale prices have grown rapidly over the last decade, with a notable rise over the course of 2020.

Figure 5.5d illustrates what proportion of total renter households (y-axis) can afford to buy a home at any given purchase price (x axis) in 2015 and 2020. The vertical lines represent the median cost of a dwelling type for that given year. For simplicity, this exercise does not consider whether a household has saved or can save for a down payment.

A rough observation of 2015 indicates that about 64% of households could afford the mortgage costs of the median home. By 2020, estimates suggest that this share decreased to about 36%. In other words, 64% of renter households could not reasonably afford half of the dwellings sold in Elk Valley Rural in 2020.

As for specific dwelling types, the proportion of households that could afford the median single-detached home may have increased from 10% to 16%, while manufactured homes may have fallen from 76% to 62% over the half decade. Sixteen percent (16%) of households could afford a townhouse in 2020 (no townhouses were sold in 2015).

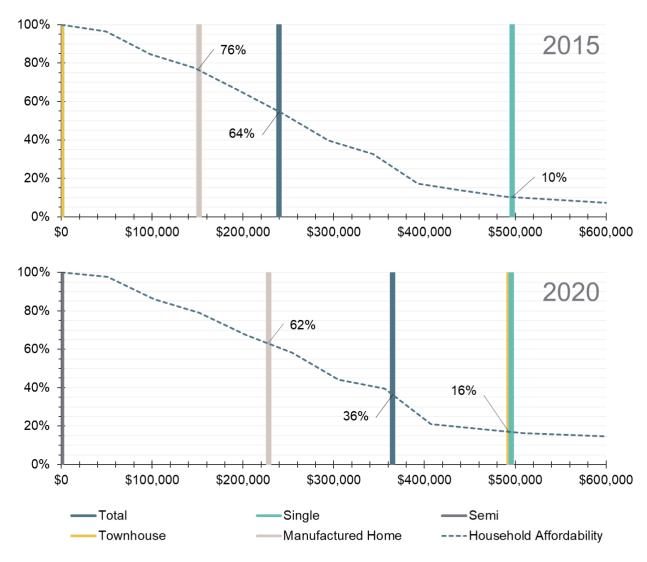


Figure 5.5d: Percent of Renter HHs who could Afford Elk Valley Rural House Prices, '15 vs '20

Source: derived from BC Assessment & Statistics Canada

Homeownership

An alternative way to discuss the change in real estate affordability is what percentage of dwellings for sale in 2015 and 2020 were affordable based on income category limits. Figure 5.5e shows this relationship at intervals based on publicly available Statistics Canada income ranges.

In 2015, an income of at least \$49,999 could afford the estimated mortgage of 70% of the dwellings sold across Elk Valley Rural. By 2020, the same income could possibly afford 38% of dwelling units. A household income of \$99,999 could afford 91% of dwellings in 2015, potentially down to 64% in 2020.

Figure 5.5e: Percent of Dwellings for Sale that are Affordable per Income Threshold, '15 vs '20

Source: derived from BC Assessment, & Statistics Canada

Figure 5.5f offers a different perspective on the cost local housing by comparing the cost of the median home in Elk Valley Rural versus the cost that the estimated median income in a given year could afford (based on the same assumptions discussed at the beginning of this section, with the addition that the affordable cost of one year uses the prime rate of that given year). The purpose is to highlight the impact of changing incomes on affordability.

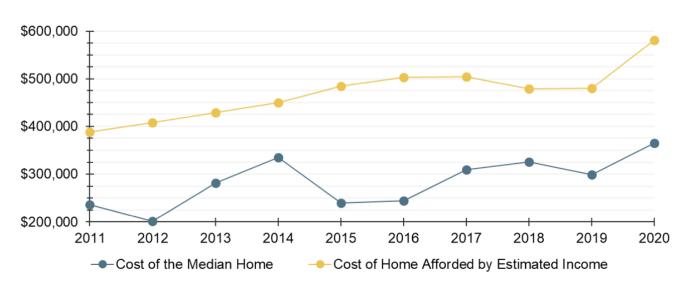


Figure 5.5f: Elk Valley Rural, Median Home Cost vs Estimated Home Cost Afforded by HH Income

Source: derived from BC Assessment, & Statistics Canada

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Generally, Elk Valley Rural reports much greater median incomes than the BC median (\$98,901 versus \$69,995 in 2015). Estimates propose that over the last decade, the median household income has been sufficiently high to equate to an affordable house price that well exceeds that of historical asking prices. Even so, it is important to acknowledge that this is based on the median income and that many below said income may not be able to reasonably afford local homes.

Although Figures 5.5e and 5.5f seem to demonstrate two different realities (the former highlights a stark change over half a decade, while the latter shows that the region remains relatively affordable), both do speak to the same trend: that housing is becoming more expensive. If the trend continues, incomes do not keep up, and interest rates increase, we may see a tightening residential real estate market as it relates to affordability.

Minimum Wage

The minimum wage is the lowest wage rate that an employer can legally pay its employees for an hour of their time. According to an Issue Paper written by Employment and Social Development Canada, about 14% of British Columbians earned the minimum wage in 2017,⁹ many of whom expect to pay for shelter and other expenses.

Figure 5.5g summarizes how the British Columbia minimum wage compares to the wage needed to "reasonably" afford the median rental units by type/size. "Reasonably" affordable refers to the earnings necessary to avoid feeling financially burdened by where you live. Calculations consider the same assumptions introduced earlier in the Affordability Gaps section and is based on a 35 hour work week.

Overall, the minimum wage is sufficient to comfortably access smaller unit size. Note that the required wage refers to the median of all units (occupied and available) and likely underrepresents the true cost of rental housing.

To afford larger units, it is possible to extend oneself financially to afford a place to live; this is often a necessity to achieve housing stability. In 2020, an individual earning minimum wage would need to allocate approximately 63% and 70% of totals wages to pay for the median 2-bedroom or 3+ bedroom unit, respectively. Ninety-nine percent (99%) of a minimum wage earners income would be required to afford the median home.

⁹ Employment & Social Development Canada. (2019, January). Federal Minimum Wage: Issue Paper. https://www.canada.ca/content/dam/esdc-edsc/documents/services/reports/SPAWID-SPLR-IssuePaper-MinWage-FINAL-EN.pdf

Figure 5.5g: Minimum Wage vs. Estimated Req'd Wage to Affordably Own or Rent

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Minimum Wage	\$9.50	\$10.25	\$10.25	\$10.25	\$10.45	\$10.85	\$11.35	\$12.65	\$13.85	\$14.60
Req'd Wage to Rent:										
Studio	\$11.11	\$12.10	\$12.43	\$12.43	\$12.43	\$14.03	\$14.03	\$10.55	\$15.61	\$18.58
1-Bedroom	\$14.20	\$14.69	\$14.95	\$15.14	\$15.31	\$16.32	\$18.63	\$19.36	\$20.60	\$20.98
2-Bedroom	\$17.40	\$17.38	\$18.49	\$17.57	\$17.85	\$20.70	\$21.50	\$22.63	\$24.63	\$24.75
3+ Bedroom	\$17.38	\$17.21	\$18.30	\$18.89	\$17.92	\$20.23	\$27.74	\$29.27	\$32.92	\$29.79
Req'd Wage to Own:										
Median House	\$28.35	\$24.12	\$33.84	\$40.16	\$28.06	\$28.37	\$36.89	\$42.19	\$39.73	\$41.21

Source: derived from CMHC, BC Assessment, & Statistics Canada

Again, this all assumes a 35-hour work week. Most who earn minimum wage work fewer hours, often part-time, which pushes much of market rental housing out of reach.



Although dollar increases to the minimum wage have not kept up with increases to wages required to reasonably afford median shelter, its rate of change has generally kept on track. From 2011 to 2020, the minimum wage and the cost to rent grew by similar percent magnitudes.

For the first half of the 2010s, percent change to wages and the cost of renting remained relatively similar. The change in minimum wage since 2017 generally surpassed the change in the minimum wage needed to rent, mostly attributed to an uncharacteristic fall in median rents between 2019 and 2020 (as per CMHC).

Since 2011, the required wage to reasonably afford owning the median shelter has been sporadic. By 2020, the change in the affordable owning wage fell below the change to minimum wage, demonstrating an improvement to affordability. Nevertheless, the minimum required wage to attain the median market home (while remaining reasonably affordable) remains much higher than the actual minimum wage; \$41.21 versus \$14.60.

ndexed Wage (2011 = 100) Min. Wage ■ Wage (own) Wage (rent)

Figure 5.5h: Indexed (2011) Minimum Wage (BC) vs Required Wage to Affordably Own or Rent

Source: derived from CMHC, BC Assessment, & Statistics Canada

6 Glossary

"activity limitation" refers to difficulties that people have in carrying out daily activities such as hearing, seeing, communicating, or walking. Difficulties could arise from physical or mental conditions or health problems;

"bedrooms" refer to rooms in a private dwelling that are designed mainly for sleeping purposes even if they are now used for other purposes, such as guest rooms and television rooms. Also included are rooms used as bedrooms now, even if they were not originally built as bedrooms, such as bedrooms in a finished basement. Bedrooms exclude rooms designed for another use during the day such as dining rooms and living rooms even if they may be used for sleeping purposes at night. By definition, one-room private dwellings such as bachelor or studio apartments have zero bedrooms;

"census" means a census of population undertaken under the Statistics Act (Canada);

"census agglomeration (CA)" Area consisting of one or more neighbouring municipalities situated around a core. A census agglomeration must have a core population of at least 10,000;

"census dissemination area (CA)" is a small, relatively stable geographic unit composed of one or more adjacent dissemination blocks. It is the smallest standard geographic area for which all census data are disseminated. DAs cover all the territory of Canada;

"census dissemination block (DB)" is an area bounded on all sides by roads and/or boundaries of standard geographic areas. The dissemination block is the smallest geographic area for which population and dwelling counts are disseminated. DBs cover all the territory of Canada;

"census division (CD)" means the grouping of neighbouring municipalities, joined together for the purposes of regional planning and managing common services (e.g. Alberni-Clayoquot Regional District);

"census family" is defined as a married couple and the children, if any, of either and/or both spouses; a couple living common law and the children, if any, of either and/or both partners; or a lone parent of any marital status with at least one child living in the same dwelling and that child or those children. All members of a particular census family live in the same dwelling. A couple may be of opposite or same sex;

"census subdivision (CSD)" is the general term for municipalities (as determined by provincial/territorial legislation) or areas treated as municipal equivalents for statistical purposes;

"child" refers to any unmarried (never married or divorced) individual, regardless of age, who lives with his or her parent(s) and has no children in the same household;

"commuting destination" refers to whether or not a person commutes to another municipality (i.e., census subdivision), another census division or another province or territory. Commuting refers to the travel of a person between his or her place of residence and his or her usual place of work;

"components of demographic growth" refers to any of the classes of events generating population movement variations. Births, deaths, migration, marriages, divorces, and new widowhoods are the components responsible for the variations since they alter either the total population or the age, sex, and marital status distribution of the population.:

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"emigrant" refers to a Canadian citizen or immigrant who has left Canada to establish a permanent residence in another country.

"immigrant" refers to a person who is, or who has ever been, a landed immigrant or permanent resident. Such a person has been granted the right to live in Canada permanently by immigration authorities:

"interprovincial migration" refers to movement from one province or territory to another involving a permanent change in residence. A person who takes up residence in another province or territory is an out-migrant with reference to the province or territory of origin and an in-migrant with reference to the province or territory of destination;

"intraprovincial migration" refers to movement from one region to another within the same province or territory involving a permanent change of residence. A person who takes up residence in another region is an out-migrant with reference to the region of origin and an in-migrant with reference to the region of destination;

"non-permanent residents" refers to persons who are lawfully in Canada on a temporary basis under the authority of a temporary resident permit, along with members of their family living with them. Non-permanent residents include foreign workers, foreign students, the humanitarian population and other temporary residents;

"core housing need" is when housing falls below at least one of the adequacy, affordability or suitability standards and it would have to spend 30% or more of its total before-tax income to pay the median rent of alternative local housing that meets all three housing standards;

"adequate housing" means that, according to the residents within the dwelling, no major repairs are required for proper use and enjoyment of said dwelling; "affordable housing" means that household shelter costs equate to less than 30% of total before-tax household income;

"suitable housing" means that a dwelling has enough bedrooms for the size and composition of resident households according to National Occupancy Standard (NOS) requirements;

"dissemination area (DA)" refers to a small, relatively stable geographic unit composed of one or more adjacent dissemination blocks with an average population of 400 to 700 persons based on data from the previous Census of Population Program. It is the smallest standard geographic area for which all census data are disseminated. DAs cover all the territory of Canada;

"dwelling" is defined as a set of living quarters;

"dwelling type" means the structural characteristics or dwelling configuration of a housing unit, such as, but not limited to, the housing unit being a single-detached house, a semi-detached house, a row house, an apartment in a duplex or in a building that has a certain number of storeys, or a mobile home;

"single-detached house" means a single dwelling not attached to any other dwelling or structure (except its own garage or shed). A single-detached house has open space on all sides, and has no dwellings either above it or below it. A mobile home fixed permanently to a foundation is also classified as a single-detached house;

"semi-detached house" means one of two dwellings attached side by side (or back to back) to each other, but not attached to any other dwelling or structure (except its own garage or shed). A semi-detached dwelling has no dwellings either above it or below it, and the two units together have open space on all sides;

"row house" means one of three or more dwellings joined side by side (or occasionally side to back), such as a townhouse or garden home, but not

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having any other dwellings either above or below. Townhouses attached to a high-rise building are also classified as row houses;

"duplex" (also known as apartment or flat in a duplex) means one of two dwellings, located one above the other, may or may not be attached to other dwellings or buildings;

"apartment in a building that has five or more storeys" means a dwelling unit in a high-rise apartment building which has five or more storeys;

"apartment in a building that has fewer than five storeys" means a dwelling unit attached to other dwelling units, commercial units, or other nonresidential space in a building that has fewer than five storeys;

"mobile home" means a single dwelling, designed and constructed to be transported on its own chassis and capable of being moved to a new location on short notice. It may be placed temporarily on a foundation pad and may be covered by a skirt;

"economic family" refers to a group of two or more persons who live in the same dwelling and are related to each other by blood, marriage, common-law union, adoption or a foster relationship. A couple may be of opposite or same sex. By definition, all persons who are members of a census family are also members of an economic family;

"employment rate" means, for a particular group (age, sex, marital status, geographic area, etc.), the number of employed persons in that group, expressed as a percentage of the total population in that group;

"equity seeking groups" are communities that face significant collective challenges in participating in society. This marginalization could be created by attitudinal, historic, social and environmental barriers based on age, ethnicity, disability, economic status, gender, nationality, race, sexual orientation and transgender status, etc. Equity-seeking groups

are those that identify barriers to equal access, opportunities and resources due to disadvantage and discrimination and actively seek social justice and reparation;

"extreme core housing need" has the same meaning as core housing need except that the household has shelter costs for housing that are more than 50% of total before-tax household income;

"family size" refers to the number of persons in the family;

"full-time equivalent (FTE) student" represents all full-time and part-time enrolments, converted to represent the number of students carrying a full-time course load. One student whose course load is equal to the normal full-time number of credits or hours required in an academic year would generate 1.0 Student FTE. A student taking one-half of a normal course load in one year would be a 0.5 Student FTE;

"household" refers to a person or group of persons who occupy the same dwelling and do not have a usual place of residence elsewhere in Canada or abroad;

"owner household" refers to a private household where some member of the household owners the dwelling, even if it is still being paid for;

"renter household" refers to private households where no member of the household owns their dwelling. The dwelling is considered to be rented even if no cash rent is paid;

"household maintainer" refers to whether or not a person residing in the household is responsible for paying the rent, or the mortgage, or the taxes, or the electricity or other services or utilities. Where a number of people may contribute to the payments, more than one person in the household may be identified as a household maintainer. In the case of a household where two or more people are listed as household maintainers, the first person listed is chosen as the primary household maintainer;

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"household size" refers to the number of persons in a private household;

"household type" refers to the differentiation of households on the basis of whether they are census family households or non-census-family households. Census family households are those that contain at least one census family;

"Indigenous identity" refers to whether the person identified with the Aboriginal peoples of Canada. This includes those who are First Nations (North American Indian), Métis or Inuk (Inuit) and/or those who are Registered or Treaty Indians (that is, registered under the Indian Act of Canada), and/or those who have membership in a First Nation or Indian band;

"labour force" refers to persons who, during the week of Sunday, May 1 to Saturday, May 7, 2016, were either employed or unemployed;

"living wage" means the hourly amount that each of two working parents with two young children must earn to meet their basic expenses (including rent, childcare, food, and transportation) once government taxes, credits, deductions, and subsidies have been taken into account;

"low-income measure, after tax," refers to a fixed percentage (50%) of median adjusted after-tax income of private households. The household after-tax income is adjusted by an equivalence scale to take economies of scale into account. This adjustment for different household sizes reflects the fact that a household's needs increase, but at a decreasing rate, as the number of members increases;

"migrant" refers to a person who has moved from their place of residence, of which the origin is different than the destination community they reported in. Conversely, a non-migrant is a person who has moved within the same community; "mobility status, one year" refers to the status of a person with regard to the place of residence on the reference day in relation to the place of residence on the same date one year earlier;

"NAICS" means the North American Industry Classification System (NAICS) Canada 2012, published by Statistics Canada;

"NAICS industry" means an industry established by the NAICS;

"participation rate" means the total labour force in a geographic area, expressed as a percentage of the total population of the geographic area;

"primary rental market" means a market for rental housing units in apartment structures containing at least 3 rental housing units that were purpose-built as rental housing;

"precarious housing" means housing that is not affordable, is overcrowded, is unfit for habitation, or is occupied through unstable tenancy;

"Rental Market Survey" refers the collection of data samples from all urban areas with populations greater than 10,000 and targets only private apartments with at least three rental units. Among the information provided are median rental prices for units within the primary rental market;

"secondary rental market" means a market for rental housing units that were not purpose-built as rental housing;

"shelter cost" refers to the average or median monthly total of all shelter expenses paid by households that own or rent their dwelling. Shelter costs for owner households include, where applicable, mortgage payments, property taxes and condominium fees, along with the costs of electricity, heat, water and other municipal services. For renter households, shelter costs include, where applicable, the rent and the costs of electricity, heat, water and other municipal services;

"short-term rental (STR)" means the rental of a housing unit, or any part of it, for a period of less than 30 days;

"STR – commercial market" refers to all short-term rental units that were active within a given time period, but are available and/or reserved more than 50% of the days that they have been active. The 50% cut off is meant to separate residents using the service to generate supplemental income from non-resident STR operators operating income/investment properties. The commercial market only considers entire homes or apartments, not listings that are hotels, private rooms, or other;

"STR – total market" refers to all short-term rental units that were active (meaning, reserved or available at least one day in a month) within a given time period. The total market only considers entire homes or apartments, not listings that are hotels, private rooms, or other;

"subsidized housing" refers to whether a renter household lives in a dwelling that is subsidized. Subsidized housing includes rent geared to income, social housing, public housing, government-assisted housing, non-profit housing, rent supplements and housing allowances;

"tenure" refers to whether the household owns or rents their private dwelling. The private dwelling may be situated on rented or leased land or be part of a condominium. A household is considered to own their dwelling if some member of the household owns the dwelling even if it is not fully paid for, for example if there is a mortgage or some other claim on it. A household is considered to rent their dwelling if no member of the household owns the dwelling;

"unemployment rate" means, for a particular group (age, sex, marital status, geographic area, etc.), the unemployed in that group, expressed as a percentage of the labour force in that group;

"vacancy" means a unit that, at the time of the CMHC Rental Market Survey, it is physically unoccupied and available for immediate rental.



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